

# **Cemeteries and Crematoria Act 2003**

A2003-11

**Republication No 6** 

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Authorised by the ACT Parliamentary Counsel

# About this republication

### The republished law

This is a republication of the *Cemeteries and Crematoria Act 2003* (including any amendment made under the *Legislation Act 2001*, part 11.3 (Editorial changes)) as in force on 29 June 2005. It also includes any amendment, repeal or expiry affecting the republished law to 29 June 2005.

The legislation history and amendment history of the republished law are set out in endnotes 3 and 4.

## Kinds of republications

The Parliamentary Counsel's Office prepares 2 kinds of republications of ACT laws (see the ACT legislation register at www.legislation.act.gov.au):

- authorised republications to which the *Legislation Act 2001* applies
- unauthorised republications.

The status of this republication appears on the bottom of each page.

## **Editorial changes**

The Legislation Act 2001, part 11.3 authorises the Parliamentary Counsel to make editorial amendments and other changes of a formal nature when preparing a law for republication. Editorial changes do not change the effect of the law, but have effect as if they had been made by an Act commencing on the republication date (see Legislation Act 2001, s 115 and s 117). The changes are made if the Parliamentary Counsel considers they are desirable to bring the law into line, or more closely into line, with current legislative drafting practice.

This republication does not include amendments made under part 11.3 (see endnote 1).

## **Uncommenced provisions and amendments**

If a provision of the republished law has not commenced or is affected by an uncommenced amendment, the symbol **U** appears immediately before the provision heading. The text of the uncommenced provision or amendment appears only in the last endnote.

### **Modifications**

If a provision of the republished law is affected by a current modification, the symbol **M** appears immediately before the provision heading. The text of the modifying provision appears in the endnotes. For the legal status of modifications, see *Legislation Act 2001*, section 95.

### **Penalties**

The value of a penalty unit for an offence against this republished law at the republication date is—

- (a) if the person charged is an individual—\$100; or
- (b) if the person charged is a corporation—\$500.



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# **Cemeteries and Crematoria Act 2003**

An Act about cemeteries and crematoria, and for other purposes

# Part 1 Preliminary

## 1 Name of Act

This Act is the Cemeteries and Crematoria Act 2003.

# 3 Dictionary

The dictionary at the end of this Act is part of this Act.

Note 1 The dictionary at the end of this Act defines certain words and expressions used in this Act, and includes references (*signpost definitions*) to other words and expressions defined elsewhere in this Act or in other legislation.

For example, the signpost definition 'stillborn child—see the Births, Deaths and Marriages Registration Act 1997, section 4 (1).' means that the expression 'stillborn child' is defined in that subsection and that the definition applies to this Act.

Note 2 A definition in the dictionary (including a signpost definition) applies to the entire Act unless the definition, or another provision of the Act, provides otherwise or the contrary intention otherwise appears (see Legislation Act, s 155 and s 156 (1)).

## 4 Notes

A note included in this Act is explanatory and is not part of this Act.

*Note* See Legislation Act, s 127 (1), (4) and (5) for the legal status of notes.

# 5 Offences against Act—application of Criminal Code etc

Other legislation applies in relation to offences against this Act.

Note 1 Criminal Code

The Criminal Code, ch 2 applies to all offences against this Act (see Code, pt 2.1).

The chapter sets out the general principles of criminal responsibility (including burdens of proof and general defences), and defines terms

used for offences to which the Code applies (eg conduct, intention, recklessness and strict liability).

## Note 2 Penalty units

The Legislation Act, s 133 deals with the meaning of offence penalties that are expressed in penalty units.

# Part 2 Cemeteries and crematoria

# Division 2.1 Operation of cemeteries and crematoria

## 6 Codes of practice

- (1) The Minister may, in writing, approve codes of practice for cemeteries and crematoria.
- (2) A code of practice may make provision in relation to the following matters:
  - (a) burials, exhumations and cremations;
  - (b) the operation of cemeteries and crematoria;
  - (c) the design, construction and maintenance of—
    - (i) buildings, monuments, memorials, tombstones, gravestones, tablets, monumental inscriptions, mausoleums, vaults and other structures and things within cemeteries and crematoria; and
    - (ii) walls, fences, paths, roads, drains and other works of cemeteries and crematoria;
  - (d) without limiting paragraph (c), responsibility for the maintenance of buildings, monuments, memorials, tombstones, gravestones, tablets, monumental inscriptions, mausoleums, vaults and other structures and things within cemeteries and crematoria;
  - (e) the equipment used in cemeteries and crematoria, including its maintenance;
  - (f) the grounds of cemeteries and crematoria, including their maintenance;

- (g) the position, depth and maintenance of graves;
- (h) the construction of coffins to be placed in vaults;
- (i) burial and other rights in relation to cemeteries and crematoria;
- (j) the making and keeping of records about cemeteries and crematoria, including records of burials, exhumations and cremations, and burial and other rights in relation to cemeteries and crematoria;
- (k) the perpetual care trusts of cemeteries and crematoria;
- (1) the inspection of cemeteries and crematoria and their records.
- (3) A code of practice approved under this section may apply, adopt or incorporate a law or instrument, or a provision of a law or instrument, as in force from time to time.
  - Note 1 The text of an applied, adopted or incorporated law or instrument, whether applied as in force from time to time or in force at a particular time, is taken to be a notifiable instrument if the operation of the Legislation Act, s 47 (5) or (6) is not displaced (see s 47 (7)).
  - *Note 2* A notifiable instrument must be notified under the Legislation Act.
- (4) A code of practice approved under this section is a disallowable instrument.

Note A disallowable instrument must be notified, and presented to the Legislative Assembly, under the Legislation Act.

# 7 Guidelines for exercise of Minister's powers

- (1) The Minister may issue written guidelines about the exercise of any of the following powers of the Minister:
  - (a) to approve a purpose for a trust under section 9 (3) (b) (Establishment of perpetual care trusts);
  - (b) to prohibit the cremation of stated human remains under section 22 (1) (Minister or magistrate may prohibit cremation);

- (c) to permit a burial under section 24 (Burials to take place only at cemetery) at a place other than a cemetery.
- (2) The Minister must comply with any guideline applying to the exercise of a power mentioned in subsection (1).
- (3) A guideline is a disallowable instrument.

Note A disallowable instrument must be notified, and presented to the Legislative Assembly, under the Legislation Act.

# 8 Perpetual tenure of graves etc

- (1) If the operator of a cemetery or crematorium gives someone the right of burial, or the right of interment of ashes, in a burial place, the right lasts forever.
- (2) However, if no human remains (including foetal remains and cremated remains) are buried or interred in the burial place within 60 years after the day the right is given, the operator may revoke the right in accordance with the code of practice.

# Division 2.2 Perpetual care trusts and reserves

## 9 Establishment of perpetual care trusts

- (1) This section applies to each cemetery or crematorium (other than a private burial ground).
- (2) A trust (the *perpetual care trust*) is established for the cemetery or crematorium.
- (3) The perpetual care trust is established for—
  - (a) the short-term and long-term maintenance of the cemetery or crematorium, including, for example, the maintenance of—
    - (i) the grounds of the cemetery or crematorium; and

- (ii) monuments, memorials, tombstones, gravestones, tablets, monumental inscriptions, mausoleums, vaults and graves within the cemetery or crematorium; and
- (iii) walls, fences, paths, roads, drains and other works of the cemetery or crematorium; and
- (b) any other purpose approved, in writing, by the Minister.

Note An example is part of the Act, is not exhaustive and may extend, but does not limit, the meaning of the provision in which it appears (see Legislation Act, s 126 and s 132).

(4) An approval under subsection (3) (b) is a disallowable instrument.

Note A disallowable instrument must be notified, and presented to the Legislative Assembly, under the Legislation Act.

- (5) The public trustee is the trustee of the perpetual care trust.
- (6) The perpetual care trust is taken to be a charitable trust established for public charitable purposes, and is not for profit.
- (7) A regulation may declare that expenditure of a particular kind or for a particular purpose is, or is not, expenditure for the maintenance of a cemetery or crematorium.
- (8) Subsection (3) (a) has effect subject to any regulation made for subsection (7).

# 10 Establishment of perpetual care trust reserve

- (1) A perpetual care trust reserve (the *reserve*) is established for the perpetual care trust of a cemetery or crematorium.
- (2) The reserve is part of the perpetual care trust of the cemetery or crematorium.

- (3) The reserve is established for the long-term maintenance of the cemetery or crematorium, including, for example, the maintenance of anything mentioned in section 9 (3) (a) (i), (ii) or (iii), or for a purpose approved for section 9 (3) (b).
  - Note 1 The perpetual care trust reserve amount is not available for any payment without the Minister's written approval (see s 16).
  - Note 2 An example is part of the Act, is not exhaustive and may extend, but does not limit, the meaning of the provision in which it appears (see Legislation Act, s 126 and s 132).
- (4) Income received from investments of amounts in the reserve of a perpetual care trust becomes part of the reserve of the trust.
- (5) The public trustee must keep the reserve in an account that is identifiably separate from the rest of the perpetual care trust.

# 11 Determination of trust percentages

- (1) The Minister must, for each cemetery or crematorium, determine—
  - (a) the percentage (the *perpetual care trust percentage*) of each operator receipt that is to form part of the perpetual care trust of the cemetery or crematorium; and
  - (b) the percentage of the perpetual care trust percentage (the *perpetual care trust reserve percentage*) that is to form part of the reserve of the perpetual care trust of the cemetery or crematorium.
- (2) The percentages determined for the cemetery or crematorium must be the percentages that the Minister considers necessary to ensure that there are sufficient funds in the perpetual care trust and the reserve of the perpetual care trust so that the cemetery or crematorium will be adequately maintained in both the short-term and long-term.
- (3) The Minister must tell the operator and the public trustee the percentages determined for the cemetery or crematorium.

- (4) The Minister must, at least once in each planning period for the cemetery or crematorium, review the percentages determined for the cemetery or crematorium.
- (5) The Minister may, by written notice to the operator of the cemetery or crematorium, require the operator to give the Minister stated information or documents that the Minister reasonably needs to make a determination under this section, or to review the percentages determined under this section, for the cemetery or crematorium.

# 12 Payments into perpetual care trust

- (1) This section applies to each operator receipt for a cemetery or crematorium.
- (2) The perpetual care trust percentage of the operator receipt forms part of the perpetual care trust of the cemetery or crematorium.
- (3) The operator commits an offence if the operator fails to give the perpetual care trust percentage of the operator receipt to the public trustee as soon as possible after the end of the month in which the operator receives the operator receipt.

Maximum penalty: 20 penalty units.

(4) An offence against this section is a strict liability offence.

# 13 Planning period

- (1) The Minister must determine, in writing, the planning period for each cemetery and crematorium.
- (2) A planning period must be no longer than 5 years.
- (3) The Minister must tell the operator of the cemetery or crematorium and the public trustee the planning period determined.

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# 14 Perpetual care trust reserve

- (1) At the end of a planning period for a cemetery or crematorium, an amount equal to the perpetual care trust reserve percentage for the period becomes part of the reserve of the perpetual care trust of the cemetery or crematorium.
- (2) An operator must take all reasonable steps to ensure that, at the end of the planning period, the amount mentioned in subsection (1) is in the perpetual care trust for the cemetery or crematorium.
  - Maximum penalty: 50 penalty units, imprisonment for 6 months or both.
- (3) For working out the amount equal to the perpetual care trust reserve percentage in the planning period, the perpetual care trust reserve percentage is the most recent percentage determined in the period under section 11 (1) (b) for the cemetery or crematorium.

# 15 Protection of perpetual care trust

- (1) The operator of a cemetery or crematorium commits an offence if the operator applies an amount in the perpetual care trust for a purpose other than a purpose for which the trust is established.
  - Maximum penalty: 50 penalty units.
- (2) Without limiting subsection (1), an amount forming part of the perpetual care trust of a cemetery or crematorium is not—
  - (a) available for payment of debts of an operator of the cemetery or crematorium; or
  - (b) liable to be attached or taken in execution to satisfy a judgment against an operator of the cemetery or crematorium.
- (3) Subsection (2) does not apply to the perpetual care trust (other than the perpetual care trust reserve) in relation to a debt incurred by an operator for a purpose for which the trust is established.

(4) This section does not impose an obligation on the public trustee to ensure that amounts in the perpetual care trust are applied for a particular purpose.

## 16 Protection of perpetual care trust reserve

An amount forming part of the reserve of a perpetual care trust is not available for any payment without the prior written approval of the Minister.

## 16A Accounts and records for perpetual care trusts

- (1) The operator of a cemetery or crematorium commits an offence if the operator does not keep accounts and records that show—
  - (a) operator receipts; and
  - (b) amounts paid to the public trustee for the perpetual care trust of the cemetery or crematorium; and
  - (c) amounts withdrawn from the perpetual care trust (including from the reserve of the perpetual care trust) and the purposes for which the amounts are applied.

Maximum penalty: 20 penalty units.

- (2) The operator commits an offence if the operator does not—
  - (a) keep the accounts and records at the operator's principal place of business in the ACT, or at another place with the written approval of the chief executive; and
  - (b) keep the accounts and records in a way that they can be conveniently and properly audited; and
  - (c) keep the accounts and records for at least 7 years after they are made; and

(d) keep the accounts and records in accordance with any requirement prescribed by regulation.

Maximum penalty: 20 penalty units.

(3) An offence against this section is a strict liability offence.

## 16B Audit

(1) The operator of a cemetery or crematorium commits an offence if the operator fails to have the accounts and records mentioned in section 16A audited by a person who is a registered company auditor within the meaning of the Corporations Act as soon as practicable after the end of each financial year.

Maximum penalty: 50 penalty units.

(2) The operator commits an offence if the operator does not give the auditor's report and audited accounts to the chief executive as soon as practicable after the end of the financial year to which the report relates.

Maximum penalty: 20 penalty units.

(3) An offence against this section is a strict liability offence.

# Division 2.3 Improvement notices

## 17 Improvement notices

- (1) The chief executive may give the operator of a cemetery or crematorium a notice under this subsection if—
  - (a) the chief executive believes on reasonable grounds that this Act has been, or is being, contravened in relation to the cemetery or crematorium; and

(b) the contravention is not an offence against this Act.

Note A reference to an Act includes a reference to statutory instruments made or in force under the Act, including any approved codes of practice (see Legislation Act, s 104).

- (2) The notice under subsection (1) must—
  - (a) state the contravention and the reasons for the belief; and
  - (b) invite the operator to make written representations, within a stated period of not less than 14 days, why the operator should not be required to end the contravention, remedy the consequences of the contravention or both.
- (3) If, after considering any written representations made by the operator within the stated period, the chief executive is satisfied that the operator should be required to end the contravention, remedy the consequences of the contravention or both, the chief executive may give the operator a notice under this subsection (an *improvement notice*).
- (4) The improvement notice—
  - (a) must require the operator to end the contravention, remedy the consequences of the contravention, or do both, within a stated time; and
  - (b) may state the action the operator must take to comply with the notice; and
  - (c) if the notice requires the operator to end the contravention—must state that failure to end the contravention, without reasonable excuse, within the stated time is an offence; and
  - (d) if the notice requires the operator to remedy the consequences of the contravention—must state that, if the operator fails to remedy the consequences within the stated time, the chief executive may arrange for action to be taken to remedy the consequences and that the operator will be liable for the cost of taking the action.

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# 18 Penalty for failing to end contravention

(1) The operator of a cemetery or crematorium commits an offence if the operator fails to end a contravention of this Act in accordance with an improvement notice.

Maximum penalty: 50 penalty units.

(2) An offence against this section is a strict liability offence.

# 19 Chief executive may take action to remedy consequences of contravention

- (1) If the operator of a cemetery or crematorium fails to remedy the consequences of a contravention of this Act in accordance with an improvement notice or any additional time allowed by the chief executive, the chief executive may arrange for the action that the chief executive considers necessary or desirable to remedy the consequences to be taken by or on behalf of the Territory.
- (2) The cost of any action taken under this section is a debt payable by the operator to the Territory.

# Division 2.4 Offences about burials and cremations

# 20 Person must not bury or cremate human remains except in accordance with regulations

- (1) A person commits an offence if—
  - (a) the person buries human remains, or foetal remains, at a cemetery; and
  - (b) the burial is not in accordance with the regulations.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

- (2) A person commits an offence if—
  - (a) the person cremates human remains or foetal remains at a crematorium; and
  - (b) the cremation is not in accordance with the regulations.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

- (3) An offence against this section is a strict liability offence.
- (4) It is a defence to a prosecution for an offence against subsection (2) if the chief health officer has given a public health direction under the *Public Health Act 1997* requiring the cremation of the remains.

# 21 Operator not to allow burial or cremation except in accordance with regulations etc

- (1) The operator of a cemetery or crematorium commits an offence if—
  - (a) the operator allows human remains, or foetal remains, to be buried or cremated at the cemetery or crematorium; and
  - (b) the burial or cremation is not in accordance with the regulations.

Maximum penalty: 50 penalty units.

- (2) An offence against this section is a strict liability offence.
- (3) It is a defence to a prosecution for an offence against subsection (1) if the chief health officer has given a public health direction under the *Public Health Act 1997* requiring the cremation of the remains.

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# 22 Minister or magistrate may prohibit cremation

- (1) The Minister, a magistrate or a special magistrate under the *Magistrates Court Act 1930* may, by written notice given to the operator of a crematorium, prohibit the cremation of stated human remains, either absolutely or until stated conditions are complied with.
- (2) The operator commits an offence if—
  - (a) the notice has not been revoked; and
  - (b) the stated conditions have not been complied with; and
  - (c) the operator cremates the human remains.

Maximum penalty: 50 penalty units.

(3) An offence against this section is a strict liability offence.

## 23 Exhumation of human remains

- (1) A person commits an offence if—
  - (a) the person exhumes human remains, or foetal remains, buried in a cemetery; and
  - (b) there is no warrant under the *Coroners Act 1997* authorising the exhumation; and
  - (c) the chief health officer has not given written permission under this section.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both

- (2) An offence against this section is a strict liability offence.
- (3) A person may apply to the chief health officer for permission to exhume human remains buried in a cemetery.

- (4) The chief health officer may give the permission, either conditionally or unconditionally, if satisfied that it would not be contrary to the interests of public health to give permission.
- (5) If the chief health officer refuses to give the permission, the chief health officer must give the applicant written notice of the refusal and the reasons for it.

# 24 Burials to take place only at cemetery

- (1) A person commits an offence if—
  - (a) the person buries human remains other than at a cemetery; and
  - (b) the person does not have the Minister's written permission.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

(2) An offence against this section is a strict liability offence.

## 25 Cremations to take place only at crematorium

(1) A person commits an offence if the person cremates human remains other than at a crematorium.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

(2) An offence against this section is a strict liability offence.

## 26 Cremation to conceal offence

A person commits an offence if the person cremates human remains with intent to conceal the commission of an offence.

Maximum penalty: 500 penalty units, imprisonment for 5 years or both.

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## 27 Doctors certificates

- (1) A doctor commits an offence if—
  - (a) a coroner must hold an inquest into the manner and cause of death of a person under the *Coroners Act 1997*; and
  - (b) the doctor gives a certificate about the death of the person for the regulations.

Maximum penalty: 10 penalty units.

Note The Coroners Act 1997, s 13 states the circumstances in which a coroner must hold an inquest into the manner and cause of death of a person.

- (2) An offence against subsection (1) is a strict liability offence.
- (3) A doctor commits an offence if—
  - (a) the doctor gives a certificate about the death of a person for the regulations; and
  - (b) the doctor knows that—
    - (i) the doctor has a financial interest in the person's death under a life insurance policy; or
    - (ii) the doctor has a right or expectancy to property of any kind on the person's death.

Maximum penalty: 50 penalty units.

(4) In this section:

*doctor* includes a doctor who is a medical referee under the regulations.

#### Part 3 The cemeteries board

#### Division 3.1 **Establishment and functions**

#### **Establishment of board** 28

- (1) There is an Australian Capital Territory Public Cemeteries Board.
- (2) The board—
  - (a) is a corporation with perpetual succession; and
  - (b) may have a common seal; and
  - (c) may sue and be sued in its corporate name; and
  - (d) may acquire, hold and dispose of property.

#### **Functions of board etc** 29

Note

(1) The functions of the board are to effectively and efficiently manage public cemeteries and crematoria for which the board has been appointed in writing as the operator by the Minister.

> A provision of a law that gives an entity (including a person) a function also gives the entity powers necessary and convenient to exercise the function (see Legislation Act, s 196 and dict, pt 1, def entity).

- (2) The board must operate on a sound financial basis.
- (3) An appointment under subsection (1) is a disallowable instrument.

A disallowable instrument must be notified, and presented to the Note Legislative Assembly, under the Legislation Act.

#### 30 Ministerial directions to board

(1) The Minister may give written directions to the board about the exercise of its functions.

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- (2) Before giving a direction, the Minister must—
  - (a) tell the board about the proposed direction; and
  - (b) give the board a reasonable opportunity to comment on the proposed direction; and
  - (c) consider any comments made by the board.
- (3) The Minister must present a copy of a direction given under this section to the Legislative Assembly within 6 sitting days after it is given.
- (4) The board must comply with a direction given to it under this section.
- (5) For the *Trade Practices Act 1974* (Cwlth), this Act authorises—
  - (a) the giving of a direction under this section; and
  - (b) the doing of, or the failure to do, anything by the board to comply with a direction under this section.

# 31 Reports to Minister by board

- (1) In addition to any other reports that the board is required to make under this Act or any other Territory law, the board must give the Minister the reports the Minister requires.
- (2) A report under this section must be prepared in the form, and be based on the accounting or other policies or practices (if any), that the Minister requires.

# 32 Providing information to Minister by board

The board must give the Minister any information about its operations that the Minister requires.

#### Members of board Division 3.2

#### Members of board 33

- (1) The board consists of at least 4, and not more than 12, members appointed by the Minister.
  - Note 1 For the making of appointments (including acting appointment), see Legislation Act, pt 19.3.
  - In particular, a person may be appointed for a particular provision of a Note 2 law (see Legislation Act, s 7 (3)) and an appointment may be made by naming a person or nominating the occupant of a position (see s 207).
  - Certain Ministerial appointments require consultation with a Legislative Note 3 Assembly committee and are disallowable (see Legislation Act, pt 19.3.3).
- (2) The board must include at least 4 members who, in the Minister's opinion, represent the general community denominations.
- (3) The Minister must appoint a member to be the chairperson and another member to be deputy chairperson.

#### Term of appointment of members 34

A member must not be appointed for a term of longer than 3 years.

A person may be reappointed to a position if the person is eligible to be Note appointed to the position (see Legislation Act, s 208 and dict, pt 1, def appoint).

#### 35 **Ending of appointment of members**

The Minister may end the appointment of a member—

- (a) for misbehaviour or physical or mental incapacity; or
- (b) if the member—
  - (i) becomes bankrupt, applies to take the benefit of any law for the relief of bankrupt or insolvent debtors, compounds

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- with creditors or makes an assignment of remuneration for their benefit; or
- (ii) is absent from 3 consecutive meetings without reasonable excuse; or
- (iii) contravenes section 42 (Disclosure of interest by members) or 43 (Members to be honest etc).

*Note* A person's appointment also ends if the person resigns (see Legislation Act, s 210).

# 36 Conditions of appointment of members generally

A member holds the position on the conditions not provided by this Act that are decided by the Minister.

# Division 3.3 Proceedings of board

# 37 Time and place of meetings

- (1) Meetings of the board are to be held at the times and places it decides.
- (2) However, the board must meet at least once every 3 months.
- (3) The chairperson—
  - (a) may at any time call a meeting of the board; and
  - (b) must call a meeting if asked by the Minister or at least 2 members.
- (4) The chairperson must give the other members reasonable notice of the time and place of a meeting called by the chairperson.

# 38 Presiding member at meetings

- (1) The chairperson presides at all meetings at which the chairperson is present.
- (2) If the chairperson is absent, the deputy chairperson presides.

(3) If the chairperson and the deputy chairperson are absent, the member chosen by the members present presides.

#### 39 **Quorum at meetings**

Business may be carried on at a meeting of the board only if at least 1/2 the number of members appointed are present.

#### 40 Voting at meetings

- (1) At a meeting of the board each member has a vote on each question to be decided.
- (2) A question is to be decided by a majority of the votes of the members present and voting but, if the votes are equal, the member presiding has a casting vote.

#### 41 Conduct of meetings etc

- (1) The board may conduct its proceedings (including its meetings) as it considers appropriate.
- (2) The board may hold meetings, or allow members to take part in meetings, by telephone, closed-circuit television or another form of communication
- (3) A member who takes part in a meeting under subsection (2) is taken to be present at the meeting.
- (4) A resolution is a valid resolution of the board, even if it is not passed at a meeting of the board, if—
  - (a) all members agree, in writing, to the proposed resolution; and
  - (b) notice of the resolution is given under procedures decided by the board
- (5) The board must keep minutes of its meetings.

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# 42 Disclosure of interest by members

- (1) This section applies to a member if—
  - (a) the member has a direct or indirect financial interest in an issue being considered, or about to be considered, by the board; and
  - (b) the interest could conflict with the proper exercise of the member's functions in relation to the board's consideration of the issue.
- (2) As soon as practicable after the relevant facts come to the member's knowledge, the member must disclose the nature of the interest to a meeting of the board.
- (3) The disclosure must be recorded in the board's minutes and, unless the board otherwise decides, the member must not—
  - (a) be present when the board considers the issue; or
  - (b) take part in a decision of the board on the issue.
- (4) Any other member who also has a direct or indirect financial interest in the issue must not—
  - (a) be present when the board is considering its decision under subsection (3); or
  - (b) take part in making the decision.

## 43 Members to be honest etc

In the exercise of his or her functions as a member, a member must exercise the degree of honesty, care and diligence that is required to be exercised by a director of a company in relation to the affairs of the company.

# Division 3.4 Staff

# 44 Arrangements for staff

- (1) The board may arrange with the chief executive to use public servants in the administrative unit under the chief executive's control.
- (2) The *Public Sector Management Act 1994* applies to the management by the board of public servants who are the subject of an arrangement under subsection (1).
- (3) This division does not limit the board's power to employ people who are not public servants.

# Part 4 Miscellaneous

## 45 Review of decisions

- (1) The operator of a cemetery or crematorium may apply to the administrative appeals tribunal for review of any of the following decisions:
  - (a) a determination under section 10 (Determination of trust percentage) in relation to the cemetery or crematorium;
  - (b) if the operator is given an improvement notice under section 17 that requires the operator to remedy the consequences of a contravention of this Act—the decision to give the improvement notice;
  - (c) a decision not to allow additional time under section 19 to remedy the consequences of a contravention of this Act.
- (2) An applicant for permission to exhume human remains, including foetal remains, buried in a cemetery may apply in writing to the administrative appeals tribunal for review of a decision of the chief health officer under section 23 (Exhumation of human remains) to refuse to give the permission.
- (3) An applicant for permission to bury human remains other than at a cemetery may apply to the administrative appeals tribunal for review of a decision of the Minister under section 24 (Burials to take place only at cemetery) to refuse to give the permission.

## 46 Notification of reviewable decisions

- (1) A person who makes a decision mentioned in section 45 must give written notice of the decision to—
  - (a) for a decision mentioned in section 45 (1) (a) to (c)—the operator of the cemetery or crematorium; or

- (b) for a decision mentioned in section 45 (2)—the applicant for permission to exhume human remains; or
- (c) for a decision mentioned in section 45 (3)—the applicant for permission to bury human remains other than at a cemetery.
- (2) The notice must be in accordance with the requirements of the code of practice in force under the *Administrative Appeals Tribunal Act 1989*, section 25B (1).

# 47 Acts and omissions of representatives

(1) In this section:

person means an individual.

*Note* See the Criminal Code, pt 2.5 for provisions about corporate criminal responsibility.

*representative*, of a person, means an employee or agent of the person.

state of mind, of a person, includes—

- (a) the person's knowledge, intention, opinion, belief or purpose; and
- (b) the person's reasons for the intention, opinion, belief or purpose.
- (2) This section applies to a prosecution for any offence against this Act.
- (3) If it is relevant to prove a person's state of mind about an act or omission, it is enough to show—
  - (a) the act was done or omission made by a representative of the person within the scope of the representative's actual or apparent authority; and
  - (b) the representative had the state of mind.

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- (4) An act done or omitted to be done on behalf of a person by a representative of the person within the scope of the representative's actual or apparent authority is also taken to have been done or omitted to be done by the person.
- (5) However, subsection (4) does not apply if the person establishes that reasonable precautions were taken and appropriate diligence was exercised to avoid the act or omission.
- (6) A person who is convicted of an offence cannot be punished by imprisonment for the offence if the person would not have been convicted of the offence without subsection (3) or (4).

## 49 Determination of fees

(1) The Minister may, in writing, determine fees for this Act.

Note The Legislation Act contains provisions about the making of determinations and regulations relating to fees (see pt 6.3)

- (2) A determination is a disallowable instrument.
  - Note A disallowable instrument must be notified, and presented to the Legislative Assembly, under the Legislation Act.
- (3) The Legislation Act, section 254A (Delegation by Minister) does not apply to a function under this section.

## 50 Approved forms

- (1) The Minister may, in writing, approve forms for this Act.
- (2) If the Minister approves a form for a particular purpose, the approved form must be used for that purpose.
- (3) An approved form is a notifiable instrument.

*Note* A notifiable instrument must be notified under the Legislation Act.

# 51 Regulation-making power

- (1) The Executive may make regulations for this Act.
  - *Note* Regulations must be notified, and presented to the Legislative Assembly, under the Legislation Act.
- (2) The regulations may make provision in relation to—
  - (a) the protection of cemeteries and crematoria; and
  - (b) the conduct of cemeteries and crematoria; and
  - (c) the requirements for burials and cremations; and
  - (d) certificates by doctors required for burials and cremations; and
  - (e) any matter about which provision may be made by a code of practice.
- (3) The regulations may also prescribe offences for contraventions of the regulations and prescribe maximum penalties of not more than 10 penalty units for offences against the regulations.

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# **Dictionary**

(see s 3)

Note 1 The Legislation Act contains definitions and other provisions relevant to

*Note 2* In particular, the Legislation Act, dict, pt 1, defines the following terms:

- appoint
- authorised deposit-taking institution
- chief executive
- chief health officer
- contravene
- exercise
- function
- public trustee.

**ADI**—see section 11 (1).

**board** means the Australian Capital Territory Public Cemeteries Board.

**burial place**, for a cemetery or crematorium, means a plot, vault or other place of burial or interment of ashes in the cemetery or crematorium.

bury includes inter human remains in a vault.

*cemetery* means a public cemetery, private cemetery or private burial ground.

*chairperson* means the chairperson of the board.

*code of practice* means a code of practice approved under section 6. *crematorium* means a public or private crematorium.

*deputy chairperson* means the deputy chairperson of the board.

exhume includes remove human remains from a vault.

Cemeteries and Crematoria Act 2003 Effective: 29/06/05-31/12/05 R6 29/06/05 *foetal remains* means the body, or part of the body, of a dead foetus (other than a stillborn child), but does not include cremated foetal remains.

**human remains** means the body, or part of the body, of a dead person (including a stillborn child), but does not include cremated human remains.

*improvement notice*—see section 17 (3).

*long-term*, for maintenance of a cemetery or crematorium, means maintenance of the cemetery or crematorium after it is closed for new burials, interment of ashes or memorialisations.

maintain includes alter, remove, renew and repair.

*member* means a member of the board, and includes the chairperson and the deputy chairperson.

*memorialisation* means the erection of a memorial for a dead person.

*operator*, of a cemetery or crematorium, means the person who manages the cemetery or crematorium.

operator receipt, for a cemetery or crematorium, means an amount received by the operator of the cemetery or crematorium for a burial, interment of ashes or memorialisation (including, for example, for purchase and maintenance of a burial place or any service related to the burial, interment or memorialisation) at the cemetery or crematorium.

Note

An example is part of the Act, is not exhaustive and may extend, but does not limit, the meaning of the provision in which it appears (see Legislation Act, s 126 and s 132).

perpetual care trust—see section 9 (2).

*perpetual care trust percentage*, for a cemetery or crematorium—see section 11 (1) (a).

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*perpetual care trust reserve percentage*, for a cemetery or crematorium—see section 11 (1) (b).

**planning period**, for a cemetery or crematorium, means a planning period determined for the cemetery or crematorium under section 13

*private burial ground* means an area of unleased Territory land reserved under the Territory plan as a burial ground.

*private cemetery* means land leased for the purposes of a cemetery or for the purposes of a cemetery and crematorium.

*private crematorium* means land leased for the purposes of a crematorium or for the purposes of a cemetery and crematorium.

*public cemetery* means unleased Territory land reserved under the Territory plan for use as a cemetery or for use as a cemetery and crematorium.

*public crematorium* means unleased Territory land reserved under the Territory plan for use as a crematorium or for use as a cemetery and crematorium.

*reserve*, of a perpetual care trust—see section 10 (1).

**short-term**, for maintenance of a cemetery or crematorium, means maintenance of the cemetery or crematorium that is not long-term maintenance.

*stillborn child*—see the *Births, Deaths and Marriages Registration Act 1997*, section 4 (1).

## **Endnotes**

## 1 About the endnotes

Amending and modifying laws are annotated in the legislation history and the amendment history. Current modifications are not included in the republished law but are set out in the endnotes.

Not all editorial amendments made under the *Legislation Act 2001*, part 11.3 are annotated in the amendment history. Full details of any amendments can be obtained from the Parliamentary Counsel's Office.

Uncommenced amending laws and expiries are listed in the legislation history and the amendment history. These details are underlined. Uncommenced provisions and amendments are not included in the republished law but are set out in the last endnote.

If all the provisions of the law have been renumbered, a table of renumbered provisions gives details of previous and current numbering.

The endnotes also include a table of earlier republications.

# 2 Abbreviation key

am = amended ord = ordinance amdt = amendment orig = original

ch = chapter par = paragraph/subparagraph def = definition pres = present

dict = dictionary prev = previous
disallowed = disallowed by the Legislative (prev...) = previously

Assembly pt = part div = division r = rule/subrule exp = expires/expired renum = renumbered

Gaz = gazette reloc = relocated
hdg = heading R[X] = Republication No
IA = Interpretation Act 1967 RI = reissue
ins = inserted/added s = section/subsection

LA = Legislation Act 2001 sch = schedule
LR = legislation register sdiv = subdivision
LRA = Legislation (Republication) Act 1996 sub = substituted

mod = modified/modification

Act 1996

Sub = Substituted

SL = Subordinate Law

o = order <u>underlining</u> = whole or part not commenced om = omitted/repealed or to be expired

# 3 Legislation history

### Cemeteries and Crematoria Act 2003 A2003-11

notified LR 27 March 2003 s 1, s 2 commenced 27 March 2003 (LA s 75 (1)) remainder commenced 27 September 2003 (s 2 and LA s 79)

as modified by

## Cemeteries and Crematoria Regulations 2003 SL2003-31 sch 1

notified LR 17 September 2003 reg 1, reg 2 commenced 17 September 2003 (LA s 75 (1)) sch 1 commenced 27 September 2003 (s 2 and see A2003-11, s 2 and LA s 79)

as amended by

### Validation of Fees (Cemeteries) Act 2003 A2003-61 s 5

notified LR 17 December 2003 s 1, s 2 commenced 17 December 2003 (LA s 75 (1)) s 5 commenced 18 December 2003 (s 2)

## Criminal Code (Theft, Fraud, Bribery and Related Offences) Amendment Act 2004 A2004-15 sch 1 pt 1.3, sch 2 pt 2.14

notified LR 26 March 2004 s 1, s 2 commenced 26 March 2004 (LA s 75 (1)) sch 1 pt 1.3, sch 2 pt 2.14 commenced 9 April 2004 (s 2 (1))

## Cemeteries and Crematoria Amendment Act 2005 A2005-27

notified LR 28 June 2005 s 1, s 2 commenced 28 June 2005 (LA s 75 (1)) remainder commenced 29 June 2005 (s 2)

## 4 Amendment history

### Commencement

s 2 om LA s 89 (4)

## **Codes of practice**

s 6 am A2005-27 s 4

## Perpetual tenure of graves etc

s 8 am A2005-27 s 5

Cemeteries and Crematoria Act 2003 Effective: 29/06/05-31/12/05 R6 29/06/05 Perpetual care trusts and reserves

div 2.2 hdg sub A2005-27 s 6

Establishment of perpetual care trusts

s 9 sub A2005-27 s 6

Establishment of perpetual care trust reserve

s 10 sub A2005-27 s 6

**Determination of trust percentages** 

s 11 sub A2005-27 s 6

Payments into perpetual care trust

s 12 sub A2005-27 s 6

Planning period

s 13 sub A2005-27 s 6

Perpetual care trust reserve

s 14 sub A2005-27 s 6

Protection of perpetual care trust

s 15 sub A2005-27 s 6

Protection of perpetual care trust reserve

s 16 sub A2005-27 s 6

Accounts and records for perpetual care trusts

s 16A ins A2005-27 s 6

**Audit** 

s 16B ins A2005-27 s 6

**Transitional matters** 

pt 5 hdg exp 27 September 2004 (s 60)

Assets and liabilities of former trustees

div 5.1 hdg exp 27 September 2004 (s 60)

Acts and omissions of representatives

s 47 sub A2004-15 amdt 1.3

exp 27 September 2004 (s 60)

False or misleading statements

s 48 om A2004-15 amdt 2.35

**Determination of fees** 

s 49 am A2003-61 s 5

exp 27 September 2004 (s 60)

Continuation of perpetual care trust

s 52 exp 27 September 2004 (s 60)

ins A2005-27 s 7

exp 29 June 2005 (s 52 (3))

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### 4 Amendment history

Vesting of assets and liabilities of former trustees in board

s 53 exp 27 September 2004 (s 60)

Evidentiary certificate for vested assets and liabilities

s 54 exp 27 September 2004 (s 60)

Registration of changes in title to certain assets

s 55 exp 27 September 2004 (s 60)

Proceedings and evidence in relation to vested assets and liabilities

s 56 exp 27 September 2004 (s 60)

Perpetual care fund offence

s 57 exp 27 September 2004 (s 60)

**Exclusive rights of burial** 

s 57A ins as mod SL2003-31 amdt 1.1

exp 27 September 2004 (see SL2003-31 reg 28)

General

div 5.2 hdg exp 27 September 2004 (s 60)

**Transitional regulations** 

s 58 exp 27 September 2004 (s 60)

Modification of pt 5's operation

s 59 exp 27 September 2004 (s 60)

Expiry of pt 5

s 60 exp 27 September 2004 (s 60)

Repeal of Acts

s 61 om LA s 89 (3)

Repeal of subordinate laws

s 62 om LA s 89 (3)

Acts amended—sch 1

s 63 om LA s 89 (3)

**Consequential amendments** 

sch 1 om LA s 89 (3)

**Dictionary** 

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dict am A2005-27 s 8

def *burial place* ins A2005-27 s 9 def *long-term* ins A2005-27 s 10 def *operator receipt* ins A2005-27 s 10 def *perpetual care fund* om A2005-27 s 11 def *perpetual care trust percentage* om R5 LA

ins A2005-27 s 12

def perpetual care trust reserve percentage ins A2005-27

s 12

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def *planning period* ins A2005-27 s 12 def *reserve* ins A2005-27 s 12 def *short-term* ins A2005-27 s 12

# 5 Earlier republications

Some earlier republications were not numbered. The number in column 1 refers to the publication order.

Since 12 September 2001 every authorised republication has been published in electronic pdf format on the ACT legislation register. A selection of authorised republications have also been published in printed format. These republications are marked with an asterisk (\*) in column 1. Electronic and printed versions of an authorised republication are identical.

Republication No and date	Effective	Last amendment made by	Republication for
R1 27 Sept 2003	27 Sept 2003– 17 Dec 2003	not amended	new Act and modification by SL2003-31
R2	18 Dec 2003–	A2003-61	amendments by
18 Dec 2003	8 April 2004		A2003-61
R3	9 Apr 2004-	A2004-15	amendments by
9 Apr 2004	27 Sept 2004		A2004-15
R4 28 Sept 2004	28 Sept 2004– 28 June 2005	A2004-15	commenced expiry
R5	29 June 2005–	A2005-27	amendments by
29 June 2005	29 June 2005		A2005-27

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