2016

THE LEGISLATIVE ASSEMBLY FOR THE AUSTRALIAN CAPITAL TERRITORY

(As presented)

(Mr Brendan Smyth)

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

Contents

		Page
Part 1	Preliminary	
1	Name of Act	2
2	Commencement	2
3	Dictionary	2
4	Notes	2
5	Object of Act	3

contents 2

		Page
Part 2	Parliamentary budget officer	
Division 2	.1 Establishment and independence of parliamentary budget officer	
6	Parliamentary budget officer	4
7	Officer of the Legislative Assembly	4
8	Parliamentary budget officer—independence	5
9	Parliamentary budget officer's annual report	5
Division 2	.2 Appointment of parliamentary budget officer	
10	Appointment	5
11	Acting appointment	6
12	Term of appointment	6
Division 2	.3 Other provisions applying to parliamentary budget officer	
13	Oath or affirmation of office	7
14	Disclosure of interests	7
15	Parliamentary budget officer must not do inconsistent work etc	7
16	Resignation	7
17	Retirement	8
18	Suspension—generally	9
19	Suspension—relevant Assembly committee notice and meetings	10
20	Suspension—ending suspension	11
21	Ending of appointment	12
22	Leave of absence	14
Division 2	.4 Office of the parliamentary budget officer	
23	Staff	14
24	Contractors	14
25	Staff not subject to direction from others	14
26	Arrangements with directorates	15
27	Delegation	15
Division 2	.5 Functions and powers	
28	Functions	15
29	Arrangements for obtaining information from Territory entities	16

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

		Page
30	Approaches etc to be used in preparing policy costings	17
31	Requests for policy costings outside pre-election periods	17
32	Requests for policy costings during pre-election periods	18
33	Pre-election period policy costing requests—information-gathering	19
34	Pre-election period policy costing requests—public release of requests and costings	s 20
35	Requests relating to the budget papers	20
36	Parliamentary budget officer not subject to direction	21
37	Public release of policy costings etc	21
Division	2.6 Review of parliamentary budget officer's operations	
38	Review to be carried out after election	22
39	Appointment of reviewer	22
40	Review to be conducted as requested	22
41	Comments on proposed review report	23
42	Review report	23
Part 3	Miscellaneous	
43	Confidentiality	24
44	Access to documents relating to policy costing request	25
45	Protection of parliamentary budget officer etc from liability	26
46	Reports to be given to Speaker	27
47	Regulation-making power	27
Part 4	Repeals and consequential amendments	
48	Repeal of Election Commitments Costing Act 2012	28
49	Legislation Act 2001	
	Dictionary, part 1, definition of <i>officer of the Assembly</i> , new paragraph (d)	28
50	Legislation Act 2001	
	Dictionary, part 1, new definition of parliamentary budget officer	28
Diction	arv	29
DIGUION	ai y	29

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

contents 3

2016

THE LEGISLATIVE ASSEMBLY FOR THE AUSTRALIAN CAPITAL TERRITORY

(As presented)

(Mr Brendan Smyth)

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

A Bill for

An Act to provide for a parliamentary budget officer, and for other purposes

The Legislative Assembly for the Australian Capital Territory enacts as follows:

1	Part 1		Preliminary
2	1	Name	of Act
3 4		This Act 201	ct is the Legislative Assembly (Parliamentary Budget Officer) 16.
5	2	Comm	nencement
6		This A	ct commences on the day after its notification day.
7 8		Note	The naming and commencement provisions automatically commence on the notification day (see Legislation Act, s 75 (1)).
9	3	Dictio	nary
0		The dic	ctionary at the end of this Act is part of this Act.
1 2 3		Note 1	The dictionary at the end of this Act defines certain terms used in this Act, and includes references (<i>signpost definitions</i>) to other terms defined elsewhere.
4 5 6 7			For example, the signpost definition 'pre-election period—see the <i>Electoral Act 1992</i> , dictionary.' means that the term 'pre-election period' is defined in that dictionary and the definition applies to this Act.
18 19 20 21		Note 2	A definition in the dictionary (including a signpost definition) applies to the entire Act unless the definition, or another provision of the Act, provides otherwise or the contrary intention otherwise appears (see Legislation Act, s 155 and s 156 (1)).
22	4	Notes	
23		A note	included in this Act is explanatory and is not part of this Act.
24 25		Note	See the Legislation Act, s 127 (1), (4) and (5) for the legal status of notes.

Object	of Act
	Object

1

2

3

5

The object of this Act is to establish a parliamentary budget officer to inform the Legislative Assembly by providing independent, non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals made by members of the Legislative Assembly.

1	Part 2	Parliamentary budget officer
2	Divisio	en 2.1 Establishment and independence of parliamentary budget officer
4	6	Parliamentary budget officer
5		There must be a parliamentary budget officer for the Territory.
6	7	Officer of the Legislative Assembly
7 8	(1)	The parliamentary budget officer is an independent officer of the Legislative Assembly.
9 10 11	(2)	The functions, powers, rights, immunities and obligations of the parliamentary budget officer are as stated in this Act and other territory laws.
12 13 14	(3)	There are no implied functions, powers, rights, immunities or obligations arising from the parliamentary budget officer being an independent officer of the Legislative Assembly.
15 16 17	(4)	The powers of the Legislative Assembly to act in relation to the parliamentary budget officer are as stated in this Act and other territory laws.
18	(5)	In subsection (4):
19		Legislative Assembly includes—
20		(a) the members of the Legislative Assembly; and
21		(b) the committees of the Legislative Assembly.
22 23 24	(6)	There are no implied powers of the Legislative Assembly arising from the parliamentary budget officer being an independent officer of the Legislative Assembly.

	8	Parliamentary budget officer—independence
2 3 4	(1)	Subject to this Act and to other territory laws, the parliamentary budget officer has complete discretion in the exercise of the officer's functions.
5 6	(2)	In particular, the parliamentary budget officer is not subject to direction from anyone in relation to—
7 8		(a) the way in which a particular policy costing is to be carried out; or
9		(b) the priority to be given to any particular matter.
10	9	Parliamentary budget officer's annual report
11 12		The parliamentary budget officer is a public authority for the <i>Annual Reports (Government Agencies) Act 2004</i> .
	Divisio	- 0.0 Annelaturent et neullementem budaet
13 14	Divisio	n 2.2 Appointment of parliamentary budget officer
	DIVISION 10	
14		officer
14 15 16	10	officer Appointment The Speaker must, on behalf of the Territory, appoint a person as
14 15 16 17	10 (1)	officer Appointment The Speaker must, on behalf of the Territory, appoint a person as the parliamentary budget officer.
14 15 16 17	10 (1)	officer Appointment The Speaker must, on behalf of the Territory, appoint a person as the parliamentary budget officer. The appointment must be made—
14 15 16 17 18	10 (1)	officer Appointment The Speaker must, on behalf of the Territory, appoint a person as the parliamentary budget officer. The appointment must be made— (a) on the advice of the public accounts committee; and

2			(e) in accordance with the merit principles set out in the <i>Public Sector Management Act 1994</i> , section 65 (Application of merit principle).
4 5 6		(3)	The Speaker must not appoint a person as the parliamentary budget officer unless satisfied that the person has extensive knowledge and experience relevant to the position.
7 8 9 10		(4)	The parliamentary budget officer is appointed on the terms (if any) in relation to matters not provided for by this part or a determination under the <i>Remuneration Tribunal Act 1995</i> that are prescribed by the management standards under the <i>Public Sector Management Act 1994</i> .
12		(5)	An appointment is a disallowable instrument.
13 14			Note A disallowable instrument must be notified, and presented to the Legislative Assembly, under the Legislation Act.
15	11		Acting appointment
16 17 18		(1)	Before the Speaker appoints a person to act as the parliamentary budget officer, the Speaker must consult with the presiding member of the public accounts committee about the proposed appointment.
17		(1)	budget officer, the Speaker must consult with the presiding member
17 18 19 20	12	` '	budget officer, the Speaker must consult with the presiding member of the public accounts committee about the proposed appointment. However, for a period of leave of absence approved by the Speaker under section 22, the parliamentary budget officer may appoint a
17 18 19 20 21	12	` '	budget officer, the Speaker must consult with the presiding member of the public accounts committee about the proposed appointment. However, for a period of leave of absence approved by the Speaker under section 22, the parliamentary budget officer may appoint a person to act as the officer after consulting with the Speaker.
17 18 19 20 21 22	12	(2)	budget officer, the Speaker must consult with the presiding member of the public accounts committee about the proposed appointment. However, for a period of leave of absence approved by the Speaker under section 22, the parliamentary budget officer may appoint a person to act as the officer after consulting with the Speaker. Term of appointment The parliamentary budget officer must be appointed for not longer

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

1	Division	parliamentary budget officer
3	13	Oath or affirmation of office
4 5 6		Before a person is appointed as the parliamentary budget officer, the person must take an oath of office, or make an affirmation of office, before the Speaker.
7 8		Note For the form of the oath and affirmation of office, see the Oaths and Affirmations Act 1984, s 6 and sch 1.
9	14	Disclosure of interests
10 11 12		The parliamentary budget officer must give a written statement of the officer's personal and financial interests to the Speaker within 7 days after—
13		(a) the day the officer is appointed; and
14		(b) the first day of each financial year; and
15		(c) the day there is a change in the interest.
16 17	15	Parliamentary budget officer must not do inconsistent work etc
18		The parliamentary budget officer must not—
19 20		(a) have paid employment that is inconsistent with the officer's functions; or
21 22		(b) engage in any unpaid activity that is inconsistent with the officer's functions.
23	16	Resignation
24 25		The parliamentary budget officer may resign by giving a signed notice of resignation to the Speaker.

1	17		Retirement
2		(1)	The Speaker may retire the parliamentary budget officer on the ground of physical or mental incapacity if—
4 5			(a) the incapacity substantially affects the exercise of the officer's functions; and
6			(b) the officer consents to the retirement.
7 8		(2)	However, the parliamentary budget officer must not be retired on the ground of invalidity unless—
9 10			(a) if the officer is an eligible employee for the <i>Superannuation Act 1976</i> (Cwlth)—
11 12			(i) the officer is under the officer's maximum retiring age within the meaning of that Act; and
13 14 15			(ii) a certificate has been given by the Commonwealth Superannuation Board of Trustees No 2 under that Act, section 54C for the officer; or
16 17			(b) if the officer is a member of the superannuation scheme established under the <i>Superannuation Act 1990</i> (Cwlth)—
18			(i) the officer is under 60 years old; and
19 20 21			(ii) a certificate has been given by the Commonwealth Superannuation Board of Trustees No 1 under that Act, section 13 for the officer; or
22 23 24			(c) if the officer is an ordinary employer-sponsored member of PSSAP within the meaning of the <i>Superannuation Act 2005</i> (Cwlth)—
25			(i) the officer is under 60 years old; and
26 27 28			(ii) a certificate has been given by the Commonwealth Superannuation Board of Trustees No 1 under that Act, section 43 for the officer.

1		(3)	In this section:
2			invalidity means—
3 4			(a) for an eligible employee for the <i>Superannuation Act 1976</i> (Cwlth)—invalidity under that Act; or
5 6 7			(b) for a member of the superannuation scheme established under the <i>Superannuation Act 1990</i> (Cwlth)—invalidity under that Act; or
8 9 0			(c) for an ordinary employer-sponsored member of PSSAP within the meaning of the <i>Superannuation Act 2005</i> (Cwlth)—invalidity under that Act.
1			physical or mental incapacity includes invalidity.
2	18		Suspension—generally
3		(1)	The Speaker may suspend the parliamentary budget officer on the ground of—
5			(a) misbehaviour; or
6 7			(b) physical or mental incapacity, if the incapacity substantially affects the exercise of the officer's functions.
18 19 20 21			Note Power given by a law to make a decision includes power to reverse or change the decision. The power to reverse or change the decision is exercisable in the same way, and subject to the same conditions, as the power to make the decision (see Legislation Act, s 180).
22 23 24		(2)	If the Speaker is considering suspending the parliamentary budget officer, the Speaker may ask 1 or more of the following for advice about the proposed suspension:
25			(a) the commissioner for public administration;
26			(b) anyone else the Speaker considers appropriate.

1 2 3	(3)	Speaker must give the officer written notice of the suspension and a copy of a statement of the reasons for the suspension.
4 5		Note For what must be included in a statement of reasons, see the Legislation Act, s 179.
6 7	(4)	The suspension takes effect when the notice and statement are given to the officer under subsection (3).
8 9	(5)	The parliamentary budget officer may be suspended only under this section.
10 11	(6)	The parliamentary budget officer is entitled to be paid salary and allowances while suspended.
12 19		Suspension—relevant Assembly committee notice and meetings
14 15 16 17 18	(1)	If the Speaker suspends the parliamentary budget officer, the Speaker must give written notice of the suspension and a copy of the statement of the reasons for the suspension to each member of the public accounts committee not later than the next business day, or if the committee has not been established, the next business day after the day the committee is established.
20 21	(2)	The public accounts committee must meet in relation to the parliamentary budget officer's suspension—
22 23		(a) not later than 3 business days after the day the committee is given written notice of the suspension (the <i>notice day</i>); and
24 25		(b) at subsequent intervals of not longer than 30 days while the officer is suspended (a <i>regular meeting</i>).
26 27 28	(3)	The public accounts committee must give the parliamentary budget officer written notice that a regular meeting will be held at least 3 business days before the day the meeting is to be held.

1 (2 3	, ,	The parliamentary budget officer may make an oral or written submission (or both) to the public accounts committee about the officer's suspension.
4 (5 6		At each regular meeting, the public accounts committee must review the parliamentary budget officer's suspension and may at any time pass a resolution about the suspension, including a resolution—
7 8		(a) recommending to the Speaker that the Speaker end the suspension; or
9 10		(b) to make a statement to the Legislative Assembly recommending that the Speaker end the officer's appointment.
11 20		Suspension—ending suspension
12 (13		If the Speaker does not comply with section 19 (1), the suspension ends at the end of the notice day.
14 (15 16	, ,	If the public accounts committee fails to hold a meeting as required under section 19 (2), the suspension ends on the day after the last day when the meeting could have been held.
17 (18 19 20		If the public accounts committee makes a recommendation mentioned in section 19 (5) (a) and the Speaker does not end the suspension within 1 business day after the day the recommendation is made—
21 22 23		(a) the committee may at any time resolve to make a statement to the Legislative Assembly recommending that the suspension be ended; and
24 25		(b) if the committee makes a statement mentioned in paragraph (a) and—
26 27 28		(i) the Legislative Assembly resolves to end the suspension—the suspension ends on the passing of the resolution; or

1 2 3			(ii) the Legislative Assembly does not deal with the statement within 3 sitting days—the suspension ends at the end of the 3rd sitting day.
4 5		(4)	If the public accounts committee makes a statement mentioned in section 19 (5) (b)—
6 7			(a) the Legislative Assembly may resolve to require the Speaker to end the parliamentary budget officer's appointment; but
8 9 10			(b) if the Legislative Assembly does not, within 3 sitting days, pass a resolution mentioned in paragraph (a)—the suspension ends at the end of the 3rd sitting day.
11 12 13 14		(5)	If the Speaker ends the parliamentary budget officer's suspension, the Speaker must give written notice of the ending of the suspension and a copy of a statement of the reasons for ending the suspension to the officer and the public accounts committee.
15 16			Note For what must be included in a statement of reasons, see the Legislation Act, s 179.
17		(6)	In this section:
18			notice day—see section 19 (2) (a).
19	21		Ending of appointment
20 21		(1)	The Speaker must end the appointment of the parliamentary budget officer if—
22			(a) the Legislative Assembly—
23			(i) passes a resolution under section 20 (4) (a); or
24 25			(ii) otherwise resolves to require the Speaker to end the officer's appointment—
26			(A) for misbehaviour; or

1 2 3		(B) for physical or mental incapacity, if the incapacity substantially affects the exercise of the officer's functions; or
4		(b) the officer becomes bankrupt or personally insolvent.
5	(2)	For a resolution mentioned in subsection (1) (a) (ii)—
6 7		(a) at least 7 days before the day the motion to which the resolution relates is first debated in the Legislative Assembly—
8 9		(i) the Assembly must be given the notice of the motion and a statement of reasons for the motion; and
10		(ii) the Speaker must—
11 12		(A) give the parliamentary budget officer a copy of the notice and the statement of reasons; and
13 14 15 16		(B) tell the parliamentary budget officer that a written submission about the motion may be made to the Speaker not later than 3 days after the day the officer is given the notice; and
17 18 19		(b) the Speaker must give any written submission to the Legislative Assembly before the day the motion is first debated in the Legislative Assembly.
20 21	(3)	The Speaker may end the parliamentary budget officer's appointment if—
22 23		(a) the officer contravenes section 14 (Disclosure of interests) without reasonable excuse; or
24 25 26		(b) the officer is absent from duty, except on leave granted by the Speaker, for 14 consecutive days or for 28 days in any 12 months.
27 28	(4)	The parliamentary budget officer's appointment may be ended by the Speaker only under this section or section 17 (Retirement).

1	22		Leave of absence
2			The Speaker may approve leave of absence for the parliamentary budget officer on the terms the Speaker decides.
4 5	Div	isioı	n 2.4 Office of the parliamentary budget officer
6	23		Staff
7 8		(1)	The parliamentary budget officer's staff must be employed under the <i>Public Sector Management Act 1994</i> .
9 10 11 12		(2)	The parliamentary budget officer has the powers mentioned in the <i>Public Sector Management Act 1994</i> , section 25 (3) (Powers of certain statutory office-holders) in relation to the parliamentary budget officer's staff.
13	24		Contractors
14 15 16			The parliamentary budget officer may, on behalf of the Territory, engage a person under a contract to assist in the exercise of any function of the officer.
17	25		Staff not subject to direction from others
18 19 20		(1)	The parliamentary budget officer's staff are not subject to direction from anyone other than the following people in relation to the exercise of the parliamentary budget officer's functions:
21			(a) the parliamentary budget officer;
22 23			(b) another member of the parliamentary budget officer's staff authorised by the parliamentary budget officer to give

directions.

24

1		(2)	In this section:
2			staff means—
3			(a) staff mentioned in section 23; and
4			(b) a contractor mentioned in section 24.
5	26		Arrangements with directorates
6 7 8			The parliamentary budget officer may make arrangements with the director-general of a directorate for the use of the services of public servants, or the use of facilities, in the directorate.
9	27		Delegation
10 11			The parliamentary budget officer may delegate the officer's functions under this Act to—
12 13			(a) a member of the staff assisting the parliamentary budget officer; or
14 15			(b) a person engaged by the parliamentary budget officer under section 24 (Contractors).
16 17			<i>Note</i> For the making of delegations and the exercise of delegated functions, see the Legislation Act, pt 19.4.
18	Divi	sior	1 2.5 Functions and powers
19	28		Functions
20		(1)	The parliamentary budget officer has the following functions:
21 22 23			 (a) outside the pre-election period for an election—to prepare policy costings on request by a member of the Legislative Assembly;
24 25			Note A request for a policy costing outside the pre-election period is dealt with in s 31.

1 2 3 4			(b)	during the pre-election period for an election—to prepare policy costings on request by an authorised member of a parliamentary party or an independent member of the Legislative Assembly;
5 6				Note A request for a policy costing during the pre-election period is dealt with in s 32.
7 8 9			(c)	to prepare responses (other than policy costings) to requests relating to the budget papers by a member of the Legislative Assembly;
10 11			(d)	to prepare submissions to inquiries of a Legislative Assembly committee on request by the committee;
12 13 14			(e)	on the officer's own initiative (including in anticipation of a request mentioned in paragraphs (a) to (d)), to conduct research on and analysis of the budget papers and fiscal policy settings.
15		(2)	The	parliamentary budget officer's functions do not include—
16			(a)	preparing economic forecasts; or
17 18			(b)	preparing budget estimates (whether at the whole-of-government, agency or program level).
19 20		(3)		parliamentary budget officer must carry out the officer's tions consistent with the object of this Act.
21 22	29		Arra enti	angements for obtaining information from Territory ties
23 24 25 26		(1)	writi	parliamentary budget officer may make an arrangement, in ing, with the head (however described) of a territory entity, or a on authorised by the head, for the officer to obtain from the cy information and documents relevant to the officer's functions.

1 2 3	(2)	An arrangement under subsection (1) may provide for the confidentiality of information disclosed or documents provided under the arrangement.
4 5		<i>Note</i> Information must not be disclosed if disclosure would contravene a confidentiality provision—see s 43 (2).
6 7	(3)	An arrangement made under this section must be made publicly available.
8 9		Example—publicly available published on the Legislative Assembly website
10 11 12		Note An example is part of the Act, is not exhaustive and may extend, but does not limit, the meaning of the provision in which it appears (see Legislation Act, s 126 and s 132).
13 30		Approaches etc to be used in preparing policy costings
14 15 16 17	(1)	The parliamentary budget officer must, with the agreement of the head of service, issue written principles setting out approaches and costing conventions to be used in preparing policy costings under this division.
18 19	(2)	The parliamentary budget officer must make the written principles publicly available.
20 31		Requests for policy costings outside pre-election periods
21 22 23	(1)	A member of the Legislative Assembly may, outside a pre-election period, request the parliamentary budget officer to prepare a costing of a policy or a proposed policy.
24	(2)	The request—
25		(a) must be in writing; and
26 27		(b) must outline fully the policy to be costed, giving relevant details; and
		(c) must state the purpose or intention of the policy; and

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

1

2		or any other information relating to the request as confidential.
3 4 5	(3)	If the parliamentary budget officer needs more information to cost aspects of the policy, the officer may ask the member, in writing, for the information.
6 7	(4)	The member may, by notice in writing, withdraw the member's request at any time.
8 9 10 11	(5)	If the parliamentary budget officer does not have sufficient information, or has not had sufficient time, to prepare the policy costing before the next election, the request is taken to be withdrawn immediately before the start of the pre-election period for the next election.
13 32		Requests for policy costings during pre-election periods
14 15 16 17	(1)	An authorised member of a parliamentary party may, during a pre-election period, request the parliamentary budget officer to prepare a costing of a publicly announced policy of the parliamentary party.
18 19 20	(2)	An independent member of the Legislative Assembly may, during a pre-election period, request the parliamentary budget officer to prepare a costing of a publicly announced policy of the member.
21	(3)	The request must—
22		(a) be in writing; and
23 24		(b) outline fully the policy to be costed, giving relevant details; and
25		(c) state the purpose or intention of the policy.
26 27 28	(4)	If the parliamentary budget officer needs more information to cost aspects of the policy, the officer may ask the authorised member or independent member, in writing, for the information.

(d) may include a direction to treat the request, the policy costing

(5) An authorised member of a parliamentary party may, by notice in

2			writing, withdraw a request made for the parliamentary party.
3 4		(6)	An independent member of the Legislative Assembly may, by notice in writing, withdraw the member's request.
5 6	33		Pre-election period policy costing requests—information-gathering
7 8 9 10		(1)	The parliamentary budget officer may ask the head (however described) of a territory entity (the <i>head</i>) to give the officer information, to assist the officer to prepare a policy costing in response to a request under section 32.
11 12		(2)	The parliamentary budget officer may make the request after the policy costing request is made and before the polling day.
13 14 15		(3)	If a head receives a request under subsection (1), the head must comply with the request in time for the information to be taken into account in preparing the policy costing, unless—
16			(a) it is not practicable to do so; or
17			(b) it would be unlawful to do so; or
18 19			(c) it would require the head to disclose confidential commercial information.
20 21 22		(4)	If the head gives information to the parliamentary budget officer in response to a request under subsection (1), the head may ask that some or all of the information be kept confidential.
23 24			Note Information must not be disclosed if disclosure would contravene a request that the information be kept confidential—see s 43 (5).

1 2	34		release of requests and costings
3 4 5		(1)	This section applies to a request for a policy costing made under section 32 (Requests for policy costings during pre-election periods).
6 7		(2)	The parliamentary budget officer must publicly release the request and the policy costing—
8			(a) as soon as practicable after the officer receives the request; and
9			(b) before the polling day for the election.
0 1 1 2 13		(3)	If the parliamentary budget officer does not have sufficient information, or has not had sufficient time, to prepare the policy costing and publicly release the request and policy costing before the polling day for the election—
4 5			(a) the officer must publicly release a statement to that effect before the polling day; and
6			(b) the request is taken to be withdrawn on that day; and
7 8			(c) the officer must not take any further action in relation to the request.
9		(4)	This section does not apply to a request that is withdrawn under section 32 (5) or (6).
21	35		Requests relating to the budget papers
22 23 24			A request mentioned in section 28 (1) (c) (Functions) may include a direction to treat the request, the response to the request or any information relating to the request as confidential.
25 26			<i>Note</i> Information must not be disclosed if disclosure would contravene a request that the information be treated as confidential—see s 43 (1).

1	30		Parliamentary budget officer flot subject to direction
2 3 4			The parliamentary budget officer is not subject to direction from the Speaker in relation to the performance of the officer's functions under section 28 (1).
5	37		Public release of policy costings etc
6 7		(1)	The parliamentary budget officer must make the following information and documents publicly available:
8 9 10			(a) requests for policy costings made under section 31 (Requests for policy costings outside pre-election periods) or section 32 (Requests for policy costings during pre-election periods);
11 12			(b) any withdrawals of requests for policy costings made under section 31 or section 32;
13 14 15			(c) requests relating to the budget papers mentioned in section 28 (1) (c) and responses to the requests prepared by the parliamentary budget officer;
16 17 18			(d) requests by Legislative Assembly committees mentioned in section 28 (1) (d) and responses to the requests prepared by the parliamentary budget officer;
19 20			(e) the results of any other work done by the parliamentary budget officer carrying out the officer's functions under section 28 (1).
21 22			Examples—publicly available 1 published on the Legislative Assembly website
23			2 media release issued by the parliamentary budget officer
24 25 26			Note An example is part of the Act, is not exhaustive and may extend, but does not limit, the meaning of the provision in which it appears (see Legislation Act, s 126 and s 132).
27		(2)	This section is subject to section 43 (Confidentiality).

1	Divisio	n 2.6 Review of parliamentary budget officer's operations
3	38	Review to be carried out after election
4 5 6	(1)	After an election, the public accounts committee may decide that a review of the parliamentary budget officer's operations is to be carried out.
7 8	(2)	If the committee decides that a review is to be carried out, the committee must decide when the review is to be carried out.
9	39	Appointment of reviewer
10 11 12 13	(1)	If the public accounts committee decides that a review of the parliamentary budget officer's operations is to be carried out, the public accounts committee must ask the Speaker to, on behalf of the Territory, engage a person to conduct the review.
14 15 16	(2)	If requested by the public accounts committee, the Speaker must, on behalf of the Territory, engage an appropriately qualified person (the <i>reviewer</i>) under a contract to conduct the review.
17	40	Review to be conducted as requested
18	(1)	If the Speaker engages a reviewer under section 39—
19		(a) the public accounts committee must—
20 21		(i) decide terms of reference for the review, in consultation with the Minister; and
22 23		(ii) ask the reviewer to conduct the review according to the terms of reference; and
24		(b) the reviewer must—
25 26		(i) conduct the review as soon as practicable after receiving the request; and

1 2			(ii) complete the review within 9 months after the election following which the request was made.
3 4		(2)	The reviewer may conduct a review of the parliamentary budget officer's operations only when requested under this division.
5	41		Comments on proposed review report
6 7		(1)	This section applies if the reviewer is preparing a report about the review for the Legislative Assembly under section 42.
8		(2)	The reviewer must give the parliamentary budget officer—
9			(a) a copy of the proposed report; and
10 11 12			(b) a written notice stating that the parliamentary budget officer may give written comments about the proposed report to the reviewer before the end of—
13 14			(i) 14 days after the day the notice is given to the parliamentary budget officer; or
15			(ii) a longer period stated in the notice.
16 17		(3)	If the reviewer receives comments under this section, the reviewer must consider the comments in preparing the final report.
18		(4)	In this section:
19			proposed report means a draft version of a report.
20	42		Review report
21 22		(1)	As soon as practicable after completing a review, the reviewer must give a report about the review to the Speaker.
23 24		(2)	The report must include the substance of any comments received by the reviewer under section 41 (3).
25 26		(3)	The Speaker must present a copy of the report to the Legislative Assembly.

Legislative Assembly (Parliamentary Budget Officer) Bill 2016

Part 3 **Miscellaneous**

2	43		Confidentiality
3 4 5		(1)	An entrusted person must not disclose information relating to a request mentioned in section 28 (1) (a) or (c) if the request included a direction to treat the information as confidential under—
6 7			(a) section 31 (2) (d) (Requests for policy costings outside pre-election periods); or
8			(b) section 35 (Requests relating to the budget papers).
9 10 11 12		(2)	An entrusted person must not disclose information received by the parliamentary budget officer in accordance with an arrangement under section 29 (Arrangements for obtaining information from Territory entities) if the disclosure would contravene a confidentiality provision in the arrangement.
14 15 16		(3)	Subsection (1) does not prevent an entrusted person disclosing information relating to a request for the purpose of complying with the request.
17 18 19 20		(4)	Despite subsection (1), but subject to subsection (2), the parliamentary budget officer may make a public statement to clarify a matter relating to the response to a request mentioned in section 28 (1) (a) or (c) if—
21 22 23			(a) the request included a direction under section 31 (2) (d) or section 35 to treat the information relating to the request as confidential; and
24 25			(b) the parliamentary budget officer is satisfied that it is necessary in the public interest to make the statement.

25

(5)	An entrusted person must not disclose information given to the parliamentary budget officer by the head of a territory entity under section 33 (3) (Pre-election period policy costing requests—information-gathering) if the head requested under section 33 (4) that the information be kept confidential.
(6)	Subsection (5) does not prevent an entrusted person disclosing information mentioned in subsection (5) for the purpose for which the information was obtained, but the information must not be further disclosed.
(7)	In this section:
	entrusted person means—
	(a) the parliamentary budget officer; and
	(b) a member of the parliamentary budget officer's staff; and
	(c) a person acting under the direction or authority of the parliamentary budget officer.
	staff means—
	(a) staff mentioned in section 23; and
	(b) a contractor mentioned in section 24.
	Access to documents relating to policy costing request
(1)	For the FOI Act, a document in relation to a request to prepare a policy costing is an exempt document.
(2)	However, subsection (1) does not apply in relation to a request under either of the following sections of the FOI Act if the request is made by the person who made the costing request to which the document relates:
	(6)

1			(b) section 48 (Persons may make application for amendment of records).
3 4		(3)	Subsection (1) is additional to, and does not limit, the operation of the FOI Act, part 4 (Exempt documents).
5		(4)	In this section:
6			FOI Act means the Freedom of Information Act 1989.
7 8	45		Protection of parliamentary budget officer etc from liability
9 10		(1)	A protected person is not personally liable for conduct done honestly and without recklessness—
11			(a) in the exercise of a function under this Act or another law; or
12 13			(b) in the reasonable belief that the conduct was in the exercise of a function under this Act or another law.
14 15		(2)	Any liability that would, apart from this section, attach to the protected person attaches instead to the Territory.
16		(3)	In this section:
17			conduct means an act or an omission to do an act.
18			protected person means a person who is or has been—
19			(a) the parliamentary budget officer; or
20			(b) a member of the staff of the parliamentary budget officer.
21			staff means—
22			(a) staff mentioned in section 23; and
23			(b) a contractor mentioned in section 24.

1	46		Reports to be given to Speaker
2		(1)	A report or response required by this Act to be given to the Speaker must—
4 5			(a) if the Speaker is unavailable—be given to the Deputy Speaker; or
6 7			(b) if both the Speaker and Deputy Speaker are unavailable—be given to the clerk of the Legislative Assembly.
8 9		(2)	For subsection (1), the Speaker or Deputy Speaker is unavailable if—
0			(a) he or she is absent from duty; or
1			(b) there is a vacancy in the office.
2	47		Regulation-making power
3			The Executive may make regulations for this Act.
4 5			Note A regulation must be notified, and presented to the Legislative Assembly, under the Legislation Act.

Part 4 Repeals and consequential amendments

3 48 Repeal of Election Commitments Costing Act 20		
4 5		The <i>Election Commitments Costing Act 2012</i> (A2012-47) is repealed.
6 7 8	49	Legislation Act 2001 Dictionary, part 1, definition of <i>officer of the Assembly</i> , new paragraph (d)
9		insert(d) the parliamentary budget officer.
11 12 13	50	Legislation Act 2001 Dictionary, part 1, new definition of parliamentary budget officer
14		insert
15 16 17		parliamentary budget officer means the parliamentary budget officer under the Legislative Assembly (Parliamentary Budget Officer) Act 2016.

Dictionary

2	(see s 3)	
3 4		Note 1 The Legislation Act contains definitions and other provisions relevant to this Act.
5		Note 2 For example, the Legislation Act, dict, pt 1, defines the following terms:
6		• ACT
7		administrative unit
8		Chief Minister
9		Deputy Speaker
10		• director-general (see s 163)
11		• document
12		 entity
13		Legislative Assembly
14		• Minister (see s 162)
15		• Speaker
16		 territory authority
17		 territory instrumentality
18		• the Territory.
19		authorised member, of a parliamentary party, means—
20		(a) the leader of the parliamentary party; or
21		(b) a member of the parliamentary party authorised, in writing, by
22		the leader of the parliamentary party to act under this section.
23		budget papers—see the Financial Management Act 1996,
24		dictionary.
25		election—see the Electoral Act 1992, dictionary.
26		independent member, during a pre-election period for an election,
27		means a person—
28		(a) who is not a member of a parliamentary party; and

registered party—see the Electoral Act 1992, dictionary.

public accounts committee means the committee of the Legislative

Assembly whose functions include the examination of financial

statements for the Territory, a directorate or a territory authority.

territory entity means—

- (a) an administrative unit; or
- (b) a territory authority; or
- (c) a territory instrumentality.

Legislative Assembly (Parliamentary Budget Officer)
Bill 2016

Dictionary

1

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Endnotes

1 Presentation speech

Presentation speech made in the Legislative Assembly on 4 May 2016.

2 Notification

Notified under the Legislation Act on

2016.

3 Republications of amended laws

For the latest republication of amended laws, see www.legislation.act.gov.au.

© Australian Capital Territory 2016