

SPECIAL GAZETTE

No. S282, Friday 10 November 1995

INDEPENDENT AUDIT OPINION

AGGREGATE FINANCIAL STATEMENT

Scope

I have audited the Aggregate Financial Statement for the financial year ended 30 June 1995. The preparation and presentation of the Aggregate Financial Statement, together with notes thereto, and the information contained therein, is the responsibility of the Treasurer. My responsibility is to express an opinion on the statement as required by sub-section 75(1) of the Audit Act 1989 ("the Act").

I have conducted my audit in accordance with the provisions of the Act and the Australian Auditing Standards to provide reasonable assurance as to whether the statement is free of material mis-statement. My procedures included examination, on a test basis, of evidence supporting the amounts and other disclosures in the financial statement and the evaluation of accounting policies and systems. These procedures have been undertaken to form an opinion as to whether in all material respects, the financial statement is in accordance with:

- the requirements of the Act, and
- Australian Accounting Standards and other mandatory reporting requirements (Urgent Issues Group Consensus Views), where applicable.

The audit opinion expressed in this report has been formed on the above basis.

Audit Opinion

In my opinion the Aggregate Financial Statement for the financial year ended 30 June 1995:

- presents fairly, within the confines of the cash basis of accounting, the operations of the Consolidated Fund, the Trust Fund, and the Public Account,
- agrees with the accounts and records kept in accordance with section 53 of the Act, and
- was prepared in accordance with Australian Accounting Standards and other mandatory reporting requirements, where applicable.

Observation

Table 1 of the Aggregate Financial Statement includes an Extraordinary Item which increases the balance of the Consolidated Fund by an amount of \$1,697,018. As disclosed in Note 3 to Table 1, this adjustment corrects various differences (some longstanding) between the Consolidated Fund and the Territory's balances of cash and investments which have been determined after extensive and detailed reconciliations of the ledger and the bank and investment accounts. In most cases there is insufficient information to determine the reasons for the differences. Overall, the actual cash and investment balances were greater than the amounts recorded in Consolidated Fund and the Trust Fund.

John A Parkinson FCPA

16/10/95

AUSTRALIAN CAPITAL TERRITORY

AGGREGATE FINANCIAL STATEMENT

PREPARED BY THE TREASURER

Pursuant to subsection 73(1) of the Audit Act 1989

For the period 1 July 1994 to 30 June 1995

AGGREGATE FINANCIAL STATEMENT 1994-95 (Tables 1 - 4) TABLE OF CONTENTS

Section	Number of Table	Page
INTRODUCTION	••••••	2
FUND AND PUBLIC ACCOUNT BALANCES		
Aggregate Fund Transactions and		
Balances for the period 1 July 1994	•	
to 30 June 1995		4
Notes to Aggregate Fund Transactions		
and Balances	1	5
CONSOLIDATED FUND		6
Summary of Receipts 1 July 1994 to 30 June 1995	2	7
Summary of Expenditure by Program 1 July 1994		
to 30 June 1995	3	8
TRUST FUNDTrust Fund Summary 1 July 1994 to 30 June 1995		

INTRODUCTION

AGGREGATE FINANCIAL STATEMENT OF THE TREASURER

The Audit Act 1989 prescribes the arrangements for reporting financial information relating to the operation of the Territory Public Account.

Under these provisions the Treasurer is to prepare a financial statement providing particulars of the total receipts and expenditures of the Consolidated Fund and the Trust Fund (subsection 73(1)).

This statement reports on receipts and expenditure of the Territory Public Account as recorded in the ACT Consolidated Ledger maintained by the ACT Treasury for the period 1 July 1994 to 30 June 1995.

ACCOUNTING AND LEGAL FRAMEWORK

The accounting and legal framework underlying ACT Government Service financial transactions derives from the Australian Capital Territory (Self-Government) Act 1988 of the Commonwealth and the Audit Act 1989.

The Australian Capital Territory (Self-Government) Act 1988 established the ACT Legislative Assembly. It prescribes responsibilities for the administration of public moneys of the Territory, the financial arrangements with the Commonwealth and borrowing rights. It requires that no moneys be expended unless authorised by enactment.

The Audit Act 1989 and its Regulations and Directions prescribe processes for the collection and payment of public moneys, the audit of the Public Account, the protection and recovery of public property, and other matters.

ACCOUNTING BASIS

The method of recording ACT Government financial transactions for administrative units is on a cash basis. Receipts are brought to account when received and expenditure is accounted for when the actual disbursement is effected. This statement has therefore been prepared on a cash basis.

FUNDS

The Territory Public Account (TPA) incorporates the operation of two separate funds, the Consolidated Fund and the Trust Fund.

The Consolidated Fund is the principal working fund of the ACT Government and is financed by payments from the Commonwealth, taxation, fees and other receipts.

The Australian Capital Territory (Self-Government) Act 1988 requires an appropriation of moneys by the Assembly before any expenditure can be made from Consolidated Fund.

The Trust Fund comprises "trustee funds" where private moneys are held in trust by the government, the working accounts of certain operations and other funds. Further details are provided from page 9.

CASH

The amounts shown as receipts and payments of cash in Table 1 include cash transactions and transfers of funds between ACT Government administrative units within the Consolidated and Trust Funds.

INVESTMENTS

Further details of investments are disclosed in the financial statements for the Treasury and the ACT Borrowing and Investment Trust Account.

Aggregate Financial Statement 1994-95

The following tables set out the total receipts and expenditure for the Funds for the period 1 July 1994 to 30 June 1995. Table 1 shows total transactions and balances for each Fund.

Table 1 Transactions and Opening and Closing Balances for the period 1 July 1994 to 30 June 1995

Fund Balances	\$	Note	\$
Consolidated Fund			
Balance 1 July 1994			75 223 573
Reclassification from Trust Fund	18 562	(1)	
Receipts	1 283 437 836		
Expenditure	(1 320 006 333)		
Unposted Funds	7 427	(2)	
Extraordinary Item	1 697 018	(3)	
Net variation			(34 845 490
Balance 30 June 1995			40 378 083
Trust Fund			
Balance 1 July 1994			220 700 784
Reclassification to Consolidated Fund	(18 562)	(1)	
Receipts	3 491 532 876		
Expenditure	(3 448 012 884)		
Unposted Funds	163 595	(2)	
Extraordinary Item	(128 713)	(4)	
Net variation			<u>43 536 312</u>
Balance 30 June 1995			264 237 096
Total Consolidated and Trust Fund Balances 30 Jun	ne 1995		304 615 179
Cash and Investment Balances	\$		\$
Cash	6 163 333		
Investments	298 451 846		
Total Cash and Investments Balance 30 June 1995			304 615 179

Notes:

(1) Reclassification

This item represents a reclassification from Trust Fund to Consolidated Fund as a result of the expiration of the ACT Health Transitional Operations Trust Account on 1 July 1994, and the establishment of an Agency Services Item.

(2) Unposted Funds

These items represent amounts which were received and banked on 30 June 1995, but not posted to the Consolidated Fund or Trust Fund until July 1995.

(3) Extraordinary Item - Consolidated Fund

This item comprises the following adjustments which correct various differences (mostly longstanding) between the Consolidated Fund and the Territory's balance of cash and investments:

 Cash and Investments from previous years which were not included in the Consolidated Fund or Trust Fund.

\$1,597,543

· Stale cheques written back.

\$411,254

 Reversal of ledger opening balances for Drawing Account No's 2 and 3, and accounting for transfer of funds to Territory Public Account on closure of Drawing Account No 3.

(\$265,935)

 Miscellaneous expenditure and receipt adjustments arising from reconciliation of the Territory Public Account and Drawing Account No's 2 and 3.

(\$45,844) \$1,697,018

(4) Extraordinary Item - Trust Fund

This item represents reversal of a manual adjustment to the Trust Fund balance in 1993-94.

CONSOLIDATED FUND

The Consolidated Fund is the main working account of the ACT Government. The sources of receipts are:

- grants from the Commonwealth;
- taxation;
- licensing;
- interest;
- rates;
- receipts from business undertakings;
- borrowings and other receipts.

The main payments from the Fund are for:

- departmental expenditures;
- expenditures required to meet the objectives of programs conducted outside the Territory Public Account - for example the education statutory authority;
- advances and payments to other statutory authorities; and
- debt charges.

Most receipts of public moneys are required by the Audit Act 1989 to be paid into the Consolidated Fund and an appropriation of moneys by the Assembly is required before any expenditure can be made from the Fund. Appropriations follow two forms:

- annual appropriations by way of the Supply Act and the Appropriation Act;
- Special or standing appropriations.

The Appropriation Act puts into effect the Government's Budget and provides for annual expenditures for Government services which are not included in Special or Standing Appropriations. These annual appropriations are specific in amount, time and purpose and any unexpended funds authorisations lapse at the end of the financial year.

The Supply Act provides for an appropriation for the services or purposes required during the first several months of a financial year, until the Budget is completed and the Appropriation Act passed. The amounts included in Supply are normally limited to not more than five months' requirements except where particular programs require a higher level of expenditure (eg seasonal factors) or because of obligations that mature during the Supply period. Supply provisions are generally limited to appropriations of a similar kind to those made in the previous year unless specific authority is provided in that Act.

REFUNDS OF RECEIPTS

Moneys paid into the Consolidated Fund may be refunded in accordance with an appropriation made by law for that purpose.

By convention, the revenue figures shown in Summary Table 2 are net receipts; amounts refunded have been deducted from receipts for each item.

CONSOLIDATED FUND

Table 2 Summary of Receipts 1 July 1994 - 30 June 1995

RECURRENT	\$
Commonwealth	
General Revenue Grant	326 190 563
Specific Purpose Payments	525 (35 555
Education	61 060 185
Health	76 116 473
Housing	12 064 599
Local Government Assistance	23 947 112
National Capital Influences	18 649 000
Assistance for Water and Sewerage	7 497 000
ANTA Commonwealth Funding	10 345 592
Other	2 848 458
Other Commonwealth Payments	1 802 270
Total Commonwealth Recurrent	540 521 252
Territory	
Taxation Consent Potential And Taxation	115 001 100
General Rates and Land Tax Payroll Tax	115 291 169
Stamp Duties	100 544 280 83 694 143
Business Franchise Fees	72 871 752
Financial Institutions Duty	25 504 684
Motor Registration and Drivers' Licences	49 483 375
Gambling Taxation	51 160 981
Other	3 351 896
Other	3 331 696
Dividends	26 698 006
Interest on Investments	3 812 147
Repayment of Advances	1 711 424
Fines	9 223 661
Fees for Regulatory Services	20 946 302
Health	31 134 190
Other	32 514 261
Total Territory Recurrent	627 942 271
Total Recurrent Receipts	1 168 463 523
CAPITAL ,	
Commonwealth	
Specific Purpose Payments	
Education	9 362 568
Housing	21 380 000
Other	1 066 200
Total Commonwealth Capital	31 808 768
Territory	
and	40.040.004
Lease Sales	19 643 804
Betterment Fees	6 174 810
Rents	8 221 599
Borrowings Sale of Assets	45 102 946
ot Assets Other	1 611 385
	2 411 001 82 165 545
otal Territory Capital otal Capital	83 165 545 11 4 974 313
OTAL RECEIPTS	1 283 437 836

CONSOLIDATED FUND

Table 3 Summary of Expenditure by Program 1 July 1994 - 30 June 1995

Program		Expenditure	
	Recurrent \$	Capital \$	Total \$
ACT Legislative Assembly	5 787 592	126 372	5 913 964
Government and Co-Ordination	10 868 317	-	10 868 317
Economic Development	17 463 175	-	17 463 175
Public Administration	20 064 473	317 618	20 382 091
ACT Financial Management	78 641 334	14 117 736	92 759 070
Audit Services	1 414 598	-	1 414 598
Environment and Conservation	31 211 867	423 000	31 634 867
Territory Planning	5 502 321	•	5 502 321
Land	18 248 792	1 128 914	19 377 706
Culture and Heritage	10 754 872	352 200	11 107 072
Sport and Recreation	13 708 262	1 530 000	15 238 262
Legal Services to Government	16 968 739	340 000	17 308 739
Community Legal Services	10 468 604	-	10 468 604
Administration of Justice	10 154 996	-	10 154 996
Maintenance of Law and Order	51 589 969	-	51 589 969
Housing and Community Services	63 951 850	31 246 000	95 197 850
Public Transport	39 932 400	8 875 300	48 807 700
City Services	76 362 873	958 563	77 321 436
Fire and Emergency Services	13 074 171	741 871	13 816 042
Public Works and Services Corporate Development for the	9 855 959	109 993 298	119 849 257
Department of Urban Services	28 582 553	2 787 102	31 369 655
Canberra Institute of Technology	47 509 400	14 144 000	61 653 400
Government Schooling	202 972 400	•	202 972 400
Non-Government Schooling	60 597 352	2 440 400	63 037 752
Training	3 924 312	-	3 924 312
lealth	272 708 199	3 959 325	276 667 524
Children's and Youth Services	4 205 254	-	4 205 254
otal Expenditure	1 126 524 634	193 481 699	1 320 006 333

TRUST FUND

The Trust Fund, which is established by the Audit Act 1989, exists as a separate entity within the Territory Public Account to deal with special operations of the Territory. It provides for funds held by the Territory while acting as trustee for private moneys in its possession (Heads of Trust Fund) and for Territory quasi-commercial operations and special programs (Trust Accounts).

Heads of Trust Fund are established under section 82 of the Audit Act 1989 by the Treasurer (or delegate) to account for private moneys received by the Territory, ie for moneys held in trust for persons and authorities other than the ACT Government. A broad range of situations are thereby accommodated in which the Territory either acts as a caretaker of funds or where the funds received are not directly for the use or benefit of the Territory. Examples include sureties, holding deposits, funding for special programs of other governments/agencies, unidentified receipts etc.

Individual trust accounts are either created by the Treasurer (or delegate) under section 85 of the Audit Act 1989 or by other Acts of the Legislative Assembly. They are established to meet the costs of, and receive any revenue in respect of, the particular activities/operations for which they were set up. There are two classes:

- trust accounts for quasi-commercial activities in which expenditures of the trust account contribute to the generation of revenue; and
- trust accounts which provide a funding basis for Territory operations and exhibit one or more of the following characteristics
 - to account for moneys set aside under authority of separate legislation establishing the trust account,
 - to meet obligations, often involving intergovernmental agreements, in shared projects or where joint funding arrangements are required, or
 - to enable the execution of projects or to carry out special Territory programs which cannot be managed as effectively or efficiently through the Consolidated Fund.

Total investment transactions undertaken through the ACT Borrowing and Investments Trust Account over the 1994-95 financial year were \$2,146,916,289 for purchases and \$2,200,359,096 for realisations.

TABLE 4 TRUST FUND SUMMARY 1 July 1994 - 30 June 1995

	Receipts and Expenditure	Expenditure			Investments	6			Spiedo
	Opening Batance	Receipts	Expenditure	Closing Balance	Opening Batance	investment Confributors	Return of Contributions	Closing Balance	Cash Cash Balance
	-	**	-	•	••	*	\$	•	••
TRUST FUND									
Other Services Trust Account	251 862	249 699	296 432	205 129		•		٠	205 129
Trust Fund Other Trust Moneys									773 900
	191 036	69 144	53 506	206 674	•	•	•	•	\$70 07 ¢
land Planning	751 942	1 011 776	737 567	1 026 151	•	•	•		101 020 1
	858 153	34 069 367	33 729 141	1 198 379	٠	•	•	•	1 198 3/9
Services	635	9 145	8 715	1 065		•	•	•	290 L
	3 569 338	34 624	133 373	3 470 589		٠	•	•	3 4/0 589
	1 539	291 710	204 752	88 497	•	•		•	88 497
acite acoustics	4 625	(300)	4 285	. 40	•	•	•	•	40
•	89 674	109 164	47 202	151 636	•	•	•	•	151 636
Services to External Clients									
I rust Accounts	5 252	101 976	126 520	108	•	•	٠	٠	108
- Attorney-General's	2000	5 100 285	5 289 455	393 584	٠	•	•	•	393 584
- Environment, Land and Planning	202 / 24	20 544 406	20 044 199	745 095		٠	•	•	745 095
· Urban Services	244 888	29 344 400	089 6	24 101	•	•	•	•	24 101
 Housing and Community Services 		10/07	000 2	12 880	•	•		•	12 880
- Chief Minister's	32 646	30 370	200 245	575 657		•	•	1	575 657
- Health	80/9/	1 280 078	671107	56 477		•	•	•	56 177
Business, Employment & Tourism	, 1,000	27.580	447 069	138 883	•	•	•	•	138 883
- Public Administration*** - Treasury	133 84/	38 785	38 785	3 '	•	•	•	•	•
ACT Motor Vehicle Dealers' Compensation Fund Trust Account	70 237	19 878	٠	90 115	•	•	•	•	90 115
Canberra Public Llbrary Service- Literary Material for the Handicapped	1 345	24 380	٠	25 725	•	•	•	•	25 725
ACT Forestry Trust Account	169 541	10 213 987	10 213 106	170 422	67 858	5 924 983	5 828 268	164 573	5 849
ACT Health Private Practice Election Trust Account	•	8 047	8 047	•	٠	237 519	237 519	•	•

	Heceipis	rieceipis and Expenditure			Investments	ents			
	Opening Balence	Receipts	Expenditure	Cheing	Opening	Investment	Return of	A S	Closing
	•	•			DIREC	Contributions		Balanca	Betanog
ACT Health Private Practice Hospital Trust Account			•	•	•	•	*	•	-
	8 6/0 144	2 191 556	1 341 724	9 519 976	6 811 227	2 867 160	1 757 164		
ACI Health Private Practice Official Trust Account	-	3 167 913	3 167 914				5 0	7 921 223	1 598 753
ACT Health Special Purpose Donations Trust Account**	tions 2 602 429	2.358.050	-	•	•	5 077 056	5 077 056	•	•
ACT Housing Rental			/01 CC+ -	3 509 381	•	ŧ	•	•	3 509 381
	6 260 794	102'842'223	105 745 988	3 357 029	3 020 137	61 436 788	63 307 067		
ACI Home Purchase Assistance Trust Account	4 173 269	35 989 460	34 104 033	9				808 600 L	2 297 171
ACT Home Loan Trust Account	2 896 371	43 296 400	44 460 044	100 000	2 811 390	31 482 175	28 563 902	5 729 663	329 033
ACT Borrowing and investment				13/ 36 / 1	2 305 029	37 337 184	38 354 840	1 287 373	445 354
i rust Account	15 215 977	3 037 685 691	3 030 700 900	22 200 768	15 215 077	264 650 600			
ACT Transport Trust Account	1 779 649	69 287 599	70 044 054	1 023 104	400 555	897 9C9 197	254 673 477	22 200 768	•
Sports Facilities & Provisions				161 270	1// 460	32 966 526	33 791 022	952 964	70 230
I rust Account	33 461	1 798 666	1 559 405	272 722	•	1 764 000			
ACT Jobskills Trust Account	560 714	1 574 472	1 850 88A	000		780 107 -	1 502 905	258 177	14 545
ACT National Industry Extension				Z05 +82	560 /14	1 642 122	1 918 534	284 302	•
Service Trust Account	1 103 017	727 389	573 247	1 257 159	1 103 017	749 052	605 240	000	
ACT Bruce Stadium Trust Account	57 715	1 449 119	1 326 617	180 217			24	1 246 829	10 330
Confiscated Assets Trust Fund Trust Account	11 768	168 313	• • • • • • • • • • • • • • • • • • • •		6 / / / /	1 158 652	1 036 650	. 717 971	200
ACT Fleet			2	180 671	•	•	•	•	179 081
i rusi Account	1 777 209	30 386 314	30 428 688	1 734 835	•	•	•	,	1 734 835
		+							

	Becauts and Expenditure	Expenditure			Investments	S			3
	Opening Balance	Receipts	Expenditure	Closing Balance	Opening	Investment Contributions	Return of Contributions	Closing Balance	Cash Belance
	-	-	-		-	-		•	
ACT Floriade Trust Account	98 324	1 548 598	1 628 215	18 707	97 413	1 618 836	1 697 542	18 707	•
ACT Superannuation Provision Trust Account	155 396 706	43 463 380	9 606 179	189 253 907	155 393 736	43 348 549	9 550 386	189 191 899	62 008
ACT Tourism Commission Trust Account	98	5 196 344	5 153 452	42 978	98	4 624 448	4 603 107	21 427	21 551
Energy, Research and Development Trust Account	243 432	120 743	•	364 175	243 432	199 030	78 287	364 175	•
Yarralumia Nursery Trust Account	11 209	2 419 618	2 168 274	262 553	8 737	2 105 808	1 889 018	225 527	37 026
ACT and Sub-Region Planning Trust Account	10 705	58 050	11 624	57 131	•	•	•	•	57 131
Rental Bond Board Trust Account	38 315	736 505	248 061	526 759	38 315	1 275 551	787 107	526 759	•
Rental Bond Board Trust Fund	12 576 092	9 309 612	8 330 588	13 555 116	12 532 543	5 946 022	5 056 519	13 422 046	133 070
Financial Counselling Trust Fund Trust Account	•	70 816	•	70 816	٠	•	•	•	70 816
Waste Management Trust Account	,	12 216 643	12 186 278	30 365	•	•	•	•	30 365
TRUST FUND TOTAL	220 553 509	3 491 532 876	3 448 012 884	264 073 501	202 044 786	503 416 811	460 405 610	245 055 987	19 017 514

The opening balance of the ACT Treasury TFOTM account differs from the closing balance reported in the 1993-94 Aggregate Financial Statement by an amount of \$129,117. This amount represents the reversal of a manual adjustment of \$128,713 in the 1993-94 financial year, together with a further ledger discrepancy of \$404.

On 1 July 1994, the ACT Health Transitional Operations Trust Account was attered by instrument to become the ACT Health Special Purpose Donations Trust Account. closing balance of the Transitional Operations Trust reported in the 1993-94 Aggregate Financial Statement differs from the opening balance of the Special Purpose Donations Trust by an amount of \$18,172. This amount was reclassified to the Consolidated Fund on the establishment of an Agency Services Item for ACT Health. :

At the beginning of the 1994-95 financial year, Services to External Clients Trust (STECTA) and Trust Fund Other Trust Monles (TFOTM) accounts were established for the Department of Public Administration Opening balances of \$133,847 and \$89,674 respectively were transferred from the Department of Urban Services as a result.

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