Public Health (Restricted Activities) Emergency Direction 2022 (No 7)

Notifiable Instrument NI2022-267

made under the

Public Health Act 1997, s 120 (Emergency actions and directions)

1. Name of instrument

This instrument is the *Public Health (Restricted Activities) Emergency Direction* 2022 (*No* 7).

2. Commencement

This instrument commences at 11:59pm on 13 May 2022.

3. Public Health Emergency Direction

I, Dr Kerryn Coleman, Chief Health Officer, consider it necessary or desirable to alleviate the emergency declared under the *Public Health (Emergency) Declaration 2020 (No 1)* [NI2020-153] (the **declared emergency**) on 16 March 2020, to give the directions as set out in this instrument.

4. Duration

This Direction is in force for the period ending on the day the declared emergency (as extended or further extended) ends, unless it is earlier revoked.

5. Revocation

This instrument revokes the *Public Health (Restricted Activities) Emergency Direction* 2022 (No 6) [NI2022-208].

Dr Kerryn Coleman Chief Health Officer

12 May 2022

Public Health Emergency Direction

Public Health Act 1997

Made under the Public Health Act 1997, section 120 (Emergency actions and directions)

I, Dr Kerryn Coleman, Chief Health Officer, consider it necessary or desirable to alleviate the declared emergency to give the directions as set out below.

The purpose of this Direction is to require restricted businesses, activities and undertakings and certain public events to operate in accordance with COVID-19 safety plans to limit the public health risk posed by **COVID-19**.

Grounds for directions

I consider this direction is necessary or desirable to alleviate the **COVID-19** emergency on the grounds that—

- (a) **COVID-19** poses a serious public health risk to the Australian Capital Territory;
- (b) the World Health Organization declared the Omicron variant of COVID-19 to be a variant of concern on 26 November 2021. In February 2022, the World Health Organization confirmed that the BA.2 sub-lineage of the Omicron variant should continue to be considered a variant of concern and monitored as a distinct sub-lineage of Omicron by public health authorities;
- (c) the Omicron variant of **COVID-19** is highly transmissible and remains the dominant variant globally and in the Australian Capital Territory following its introduction on 3 December 2021;
- (d) the Australian Capital Territory has experienced persistent community transmission since the original outbreak on 12 August 2021;
- (e) there is a necessity to limit the impact of **COVID-19** in the Australian Capital Territory to mitigate the burden on the public health system, however this can be adequately managed with low level public health social measures.

In making this Direction, I have had regard to relevant human rights and I am satisfied that the limitations imposed as a result of this Direction are both demonstrably justifiable in a free and democratic society and necessary to protect the ACT community from the serious public health risk posed by **COVID-19**.

PART 1—RESTRICTED BUSINESSES, ACTIVITIES AND UNDERTAKINGS

A. Directions

- A person who owns, controls or operates a restricted business, activity or undertaking must:
 - a. develop and adhere to a COVID-19 Safety Plan; and
 - b. produce the restricted business, activity or undertaking's COVID-19 Safety Plan when requested by an authorised person.
- 2. A person who organises a **public event** at an **event venue** in excess of 5,000 people must submit a **COVID-19 Safety Plan** for the event to the Chief Health Officer for review.

PART 2 — EXEMPTIONS

- 3. The Chief Health Officer may, in writing and subject to any conditions that the Chief Health Officer considers necessary, exempt a person from this Direction, or a stated requirement under this Direction, on compassionate or other grounds that the Chief Health Officer considers reasonable and appropriate.
- 4. If the Chief Health Officer exempts a person from this Direction, or a stated requirement under this Direction that person must comply with the conditions of the exemption.

PART 3 — MISCELLANEOUS

A. Directions

- 5. An **authorised person** may direct a person who is subject to this Direction to do such things as are reasonably necessary to comply with this Direction.
- 6. Any person subject to this Direction must comply with any request under paragraph 5 by an **authorised person**.
- 7. If a person fails to comply with this Direction, an **authorised person** may direct the person to do such things as are reasonably necessary to comply with this Direction including to produce proof of identification to the **authorised person**.
- 8. If a person fails to comply with any direction given under paragraph 7, the **authorised person** may take all reasonable steps to enforce compliance with the direction.
 - **Example** Closing a premises from which a business, activity or undertaking operates until such time as the business can demonstrate compliance with this Direction.

B. Guidance

9. Risk mitigation guidance is provided at Attachment 2 to this Direction. This guidance relates to all situations in which people are gathered together. It also relates to all businesses and undertakings, whether included or excluded from the definition of restricted activity, business or undertaking.

C. Definitions

For the purposes of this Direction:

- Authorised person means an authorised person under section 121 of the Public Health Act 1997 and includes an authorised medical officer under the Public Health Act 1997.
- 11. **Betting agency** means a TAB or KENO agency either in a stand-alone venue or within a licensed venue.
- 12. Casino has the same meaning as in the Casino Control Act 2006.
- 13. **COVID-19** means the coronavirus disease 2019, caused by the novel coronavirus SARS-CoV-2.
- 14. **COVID-19 safety plan** means a plan in writing that addresses how a business or undertaking will manage its operations to minimise the risks posed to any person by **COVID-19** because of the operation of the business or undertaking.
- 15. **Event venue** means:
 - a. an indoor entertainment and event venue;
 - b. a conference or convention venue;
 - c. an outdoor entertainment and event venue; and
 - d. any other premises which hosts a public event.
- 16. **Hydrotherapy pool** means a heated swimming pool (heated to 33 to 36 degrees Celsius) for use by people receiving hydrotherapy, who use the pool to undergo that therapy either on their own or with assistance from another person.
- 17. **On licence premises** means premises in relation to which any of the following licences is held under the *Liquor Act 2010*:
 - a. an on licence subclass (other than a nightclub licence);
 - b. a general licence;
 - c. a club licence;
 - d. a special licence.
- 18. **Organised sporting activity** means sporting activities arranged through peak sporting organisations, community clubs, commercial providers or individual activities, and includes dance classes and training, but does not include dance performance or professional sport.
- 19. **Public event** means an organised public gathering which is an event (or series of events), and which is:
 - a. conducted on a one-off or periodic basis; and
 - b. open to members of the public; and
 - c. which is publicly announced or advertised;

but does not mean:

a. an ad hoc public gathering in a public place; or



- b. a private gathering; or
- c. a wedding, funeral or other end of life activity; or
- d. a routine religious gathering or ceremony.
- 20. **Restricted business, activity or undertaking** means a business or activity or undertaking specified in Attachment 1.

21. Retail food services:

- means a retail business which provides food and/or drink, whether pre-prepared or prepared on site, and includes on licence premises, cafés, canteens, restaurants and fast-food outlets:
- b. does not include:
 - a café or canteen at a hospital, residential aged care facility, correctional centre or school;
 - ii. a service that provides food or drink to those experiencing homelessness.

Dr Kerryn Coleman

Chief Health Officer

12 May 2022

Penalties

A person commits an offence if a COVID-19 direction is in force and the person fails to comply with the direction: see s 120B of the *Public Health Act 1997*

Maximum Penalty:

In the case of a natural person, \$8,000 (50 penalty units).

In the case of a body corporate, \$40,500 (50 penalty units).

Accessibility

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Attachment 1 – Restricted businesses, activities or undertakings

Note: This Direction imposes requirements for all restricted businesses, activities or undertakings.

Item	Column 1 Restricted business, activity or undertaking
1	Early childhood education and care (including out of school hours care)
2	Schools (preschool to year 12) and out of school hours care
3	Higher education and training
4	Places of worship
5	Wedding venues
6	Funeral venues
7	a. A gym, health club, fitness centre, wellness centre; orb. A centre providing yoga, pilates, barre or spin classes; orc. A bootcamp or personal trainer
8	A swimming pool, but not to the extent that it is being used as a hydrotherapy pool
9	Dance classes
10	Retail food services
11	Nightclubs
12	Strip club or brothel
13	Gaming or gambling venues, casinos or a betting agency
14	 a. A hairdresser or barber; or b. A nail salon; or c. A tattoo or body modification studio; or d. A place that provides beauty therapy, tanning or waxing services; or e. A day spa or place that provides massage services, steam-based services (including saunas, steam rooms, steam cabinets and bathhouses)
15	Building and construction activities
16	A gallery, museum, national institution, historic site, zoo or other outdoor tourist attraction

Item	Column 1 Restricted business, activity or undertaking
17	Musical rehearsals, including choirs, bands and orchestras
18	Indoor entertainment and event venues with forward facing, fixed and tiered seating
19	Indoor entertainment and event venues, not including a venue mentioned in item 18
20	Conference or convention venues, not including a venue mentioned in item 21
21	National Convention Centre
22	Outdoor entertainment and event venues, not including a venue mentioned in items 23 or 24
23	GIO Stadium or Manuka Oval
24	Exhibition Park in Canberra
25	Cinema or movie theatre
26	Libraries
27	Community centre, community facility or youth centre
28	Real estate services
29	Auction houses
30	Organised sporting activity
31	An indoor or outdoor play centre, or an indoor arcade or amusement centre
32	Public events held at an event venue

Attachment 2 - Risk Mitigation Guidance

This Direction should be read in conjunction with the guidance material prepared by the Chief Health Officer, including the COVID Safe Event Guidance and guidance material about how to prepare a COVID-19 Safety Plan, which are available at www.covid19.act.gov.au.

It is suggested that, as far as reasonably practicable, the following risk mitigation measures be considered, where appropriate, for gatherings held within restricted businesses, activities or undertakings, or for public events:

- Hand hygiene products and suitable waste receptacles should be available, to allow for frequent cleaning and waste disposal;
- Wherever possible promote physical distancing of at least 1.5 metres between groups of people not known to each other, and physical contact should be avoided wherever possible, taking reasonable steps to require this when patrons are queuing outside a venue:
- The recommendations for unwell individuals to remain at home and not attend venues should be promoted and displayed prominently so that they can be seen and read easily by a person at or near an entrance to the indoor space;
- If businesses choose to have self-serve buffets, they must implement additional risk mitigation measures, and ensure that these are documented in the COVID-19 Safety Plan for the business. Some important considerations will include:
 - Ensure that self-serve buffets are appropriately supervised by staff, particularly during busy periods;
 - Ensure that hand sanitiser is available and used by patrons prior to using the self-serve buffet;
 - Regularly replace any shared utensils with clean ones. This could be done at least every hour and more regularly during busy periods;
- Businesses should continue to avoid offering communal snacks;
- Any communal condiments should be wiped down on a regular basis, and more so during busy periods;
- Where activities involve the use of equipment, that equipment should be regularly cleaned and, where practicable, not be shared by people other than members of the same household.