Civil Law (Sale of Residential Property) Act 2003

A2003-40

Republication No 18
Effective: 1 July 2019

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Last amendment made by A2019-10
About this republication

The republished law

This is a republication of the Civil Law (Sale of Residential Property) Act 2003 (including any amendment made under the Legislation Act 2001, part 11.3 (Editorial changes)) as in force on 1 July 2019. It also includes any commencement, amendment, repeal or expiry affecting this republished law to 1 July 2019.

The legislation history and amendment history of the republished law are set out in endnotes 3 and 4.

Kinds of republications

The Parliamentary Counsel’s Office prepares 2 kinds of republications of ACT laws (see the ACT legislation register at www.legislation.act.gov.au):

- authorised republications to which the Legislation Act 2001 applies
- unauthorised republications.

The status of this republication appears on the bottom of each page.

Editorial changes

The Legislation Act 2001, part 11.3 authorises the Parliamentary Counsel to make editorial amendments and other changes of a formal nature when preparing a law for republication. Editorial changes do not change the effect of the law, but have effect as if they had been made by an Act commencing on the republication date (see Legislation Act 2001, s 115 and s 117). The changes are made if the Parliamentary Counsel considers they are desirable to bring the law into line, or more closely into line, with current legislative drafting practice.

This republication includes amendments made under part 11.3 (see endnote 1).

Uncommenced provisions and amendments

If a provision of the republished law has not commenced, the symbol \[U\] appears immediately before the provision heading. Any uncommenced amendments that affect this republished law are accessible on the ACT legislation register (www.legislation.act.gov.au). For more information, see the home page for this law on the register.

Modifications

If a provision of the republished law is affected by a current modification, the symbol \[M\] appears immediately before the provision heading. The text of the modifying provision appears in the endnotes. For the legal status of modifications, see the Legislation Act 2001, section 95.

Penalties

At the republication date, the value of a penalty unit for an offence against this law is $160 for an individual and $810 for a corporation (see Legislation Act 2001, s 133).
# Civil Law (Sale of Residential Property) Act 2003

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Civil Law (Sale of Residential Property) Act 2003

An Act to make provision in relation to the sale of residential property, and for other purposes
Part 1 Preliminary

1 Name of Act

This Act is the Civil Law (Sale of Residential Property) Act 2003.

3 Dictionary

The dictionary at the end of this Act is part of this Act.

Note 1 The dictionary at the end of this Act defines certain terms used in this Act, and includes references (signpost definitions) to other terms defined elsewhere.

For example, the signpost definition ‘related person’—see the Duties Act 1999, dictionary.’ means that the term ‘related person’ is defined in that dictionary and the definition applies to this Act.

Note 2 A definition in the dictionary (including a signpost definition) applies to the entire Act unless the definition, or another provision of the Act, provides otherwise or the contrary intention otherwise appears (see Legislation Act, s 155 and s 156 (1)).

4 Notes

A note included in this Act is explanatory and is not part of this Act.

Note See the Legislation Act, s 127 (1), (4) and (5) for the legal status of notes.
5 Offences against Act—application of Criminal Code etc

Other legislation applies in relation to offences against this Act.

Note 1 Criminal Code

The Criminal Code, ch 2 applies to all offences against this Act (see Code, pt 2.1).

The chapter sets out the general principles of criminal responsibility (including burdens of proof and general defences), and defines terms used for offences to which the Code applies (eg conduct, intention, recklessness and strict liability).

Note 2 Penalty units

The Legislation Act, s 133 deals with the meaning of offence penalties that are expressed in penalty units.
Part 2  
Sale of residential property

6  Application of pt 2

(1) This part applies to a contract, or proposed contract, for the sale of residential property.

(2) However, this part does not apply to a contract, or proposed contract, for the sale of residential property if—

(a) the contract arises from the exercise of an option to buy the property and—

(i) the option was contained in a will or sublease; or

(ii) the period for exercise of the option was longer than 60 days; or

(b) the buyer is a related person of the seller.

(3) Also, this part does not apply to a contract, or proposed contract, for the sale of residential property—

(a) if—

(i) the property is an affected unit; and

(ii) the Territory is buying the property under the buyback scheme; or

(b) if—

(i) the property is an eligible impacted property; and

(ii) the Territory is buying the property under the eligible impacted property buyback program.

(4) In this section:

*affected unit* means a unit that contains or has contained loose-fill asbestos insulation.
buyback scheme means the scheme—

(a) involving the acquisition of residential premises that contain or have contained loose-fill asbestos insulation; and

(b) for which funding was appropriated under the Appropriation (Loose-fill Asbestos Insulation Eradication) Act 2014-2015.

defined term {eligible impacted property}—see section 9A (1).

defined term {eligible impacted property buyback program}—see section 9A (1).

defined term {loose-fill asbestos insulation}—see the Dangerous Substances Act 2004, section 47M.

7 Definitions for pt 2

In this part:

defined term {building conveyancing inquiry documents}, for a residence, means the documents prescribed under the regulations for this definition.

defined term {class A unit} means a class A unit under the Unit Titles Act 2001, section 10.

defined term {class B unit} means a class B unit under the Unit Titles Act 2001, section 11.

defined term {encumbrance}, in relation to residential property proposed to be sold, includes an unregistered or statutory encumbrance, but does not include an encumbrance that is to be released or discharged on or before completion of the sale.

defined term {lease conveyancing inquiry documents}, for a property, means the documents prescribed under the regulations for this definition.

defined term {prospective buyer}, of residential property, includes a prospective grantee of an option to buy the property.

defined term {rescission notice} means a notice given under section 14 (Right to rescind during cooling-off period).
residence means a building (or part of a building) used, or intended for use, as a single dwelling, and includes any outbuildings or other structures used in conjunction with the building or part.

seller, of residential property, means a person who—

(a) has a legal or equitable interest in the property that the person is entitled to sell; and

(b) offers to sell, or invites an offer to buy, the interest.

sublease—see the Planning and Development Act 2007, section 234.

unapproved structure means—

(a) a structure—

(i) the building of which contravened the Building Act 2004, or other territory law regulating building work, at the time it was built; or

(ii) the use or occupancy of which contravenes the Building Act 2004; or

(b) a structure—

(i) the building of which required development approval under the Planning and Development Act 2007, or other territory law regulating development, at the time it was built; and

(ii) that had no approval or, when built, did not comply with the approval.

unit means a class A unit or a class B unit.

units plan—see the Unit Titles Act 2001, section 7.
8 Meaning of residential property

(1) In this Act:

residential property is—

(a) vacant land on which the construction of 1 or more residences is permitted under the territory lease relating to the land; or

(b) land on which there is (or there is under construction) 1 or 2 residences; or

(c) a unit.

(2) However, residential property does not include—

(a) land or a unit with an area of more than 3 hectares; or

(b) land or a unit if the purpose clause of the territory lease relating to the land or unit permits a use other than residential or rural residential (except if the use is incidental to a residential or rural residential use); or

(c) a retirement village; or

(d) an interest in a retirement village that is not—

(i) a unit; or

(ii) a lot in a community title scheme under the Community Title Act 2001; or

(e) land if the purpose clause of the territory lease relating to the land requires development of the land (a developer’s holding lease).
9 Meaning of required documents

(1) For this part, the required documents, in relation to a sale of residential property, are a copy of the proposed contract for the sale of the property (other than the excluded particulars) including the following documents:

(a) a copy of the Crown lease;
(b) a copy of the current edition of the certificate of title;
(c) a copy of the deposited plan;
(d) a copy of any encumbrance that is shown on the certificate of title (for example, a restrictive covenant or an easement);
(e) if there is an encumbrance that is not shown on the certificate of title—a statement about the encumbrance that complies with the requirements (if any) prescribed under the regulations;
(f) a copy of the lease conveyancing inquiry documents for the property;
(g) for a unit, a copy of—
   (i) if there is a registered units plan—
      (A) the registered units plan; and
      (B) a unit title certificate for the unit dated not earlier than 3 months before the day the property was first advertised or offered for sale or listed by an agent; and
   (ii) if there is no registered units plan—a plan showing the proposed location and dimensions of the unit in relation to other units and the common property; and
   (iii) the current edition of the certificate of title for the common property;
(h) for each residence covered by the proposed contract, a copy of each of the following:

   (i) the building conveyancing inquiry documents for the residence;

   (ii) the energy efficiency rating statement (if any) required under section 23;

   (iii) a building and compliance inspection report from an inspection carried out not earlier than 3 months before the day the property was first advertised or offered for sale or listed by an agent (and, if the seller has obtained 2 or more reports in the 6 months before that date, each report);

   (iv) if the residence has been occupied—a pest inspection report from an inspection carried out not earlier than 3 months before the day the property was first advertised or offered for sale or listed by an agent (and, if the seller has obtained 2 or more reports in the 6 months before that date, each report);

   (v) for a residence that is a class A unit—the minutes of meetings of the owners corporation, and the executive committee, held in the 2 years before the day the property was first advertised or offered for sale or listed with an agent;

   (i) if there are premises covered by the proposed contract and there is a current asbestos assessment report for the premises (or some or all of them)—a copy of each current asbestos assessment report;

   (j) if there are premises covered by the proposed contract, but there is no current asbestos assessment report for the premises (or any of them), or, if a current asbestos assessment report for the premises (or any of them) exists but the seller cannot, after taking reasonable steps, find or get the report—an asbestos advice;
(k) any other document prescribed by regulation.

(2) However—

(a) the building conveyancing inquiry documents and building and compliance inspection report are not required for—

(i) a class A unit; or

(ii) a residence that has not previously been occupied or sold as a dwelling; or

(iii) a residence that is to be erected or developed before completion of the sale (an off-the-plan purchase); and

(b) a pest inspection report is not required for a class A unit; and

(c) a document mentioned in subsection (1) is not required if the seller cannot obtain the document after taking all reasonable steps to obtain it; and

(d) for a sale of vacant land under a developer’s holding lease, the required documents are—

(i) a copy of the holding lease; and

(ii) a copy of the development conditions or, if they are not finalised, the draft development conditions for the lease.

(3) The statement and reports mentioned in subsection (1) (h) (iii) and (iv) must have been prepared by someone who—

(a) is not—

(i) a family member of the seller (or the seller’s agent or lawyer); or

(ii) a member of a firm that the seller (or the seller’s agent or lawyer), or a family member of the seller (or the seller’s agent or lawyer), is a member of; or
(iii) someone else carrying on a business if the seller (or the seller’s agent or lawyer), or a family member of the seller (or the seller’s agent or lawyer), has a direct or indirect right to participate in the profits of the business; and

(b) has the professional indemnity insurance (if any) required by regulation.

(4) In this section:

- asbestos advice—see the Dangerous Substances Act 2004, section 47J.

- asbestos assessment report, for premises—see the Dangerous Substances Act 2004, section 47K.

- current asbestos assessment report, for premises, means an asbestos assessment report for the premises if the premises have not been changed, since the report was made, in a way that would affect the accuracy of the report.

- excluded particulars, in relation to a proposed contract for the sale of residential property, means—
  
  (a) the name and address of, and contact details for, the buyer; and
  
  (b) the name and address of, and contact details for, the buyer’s lawyer; and
  
  (c) the purchase price; and
  
  (d) the date of the contract; and
  
  (e) a description of any furnishings or goods to be included in the sale of the property.

- premises includes land or a structure and any part of an area of land or a structure.
Section 9A

9A Meaning of eligible impacted property and eligible impacted property buyback program—pt 2

(1) In this part:

eligible impacted property means residential premises determined by the Minister to be eligible to be purchased by the Territory under the eligible impacted property buyback program.

eligible impacted property buyback program means the program involving the acquisition, by the Territory, of eligible impacted properties.

(2) In making a determination under the definition of eligible impacted property in relation to residential premises, the Minister may consider the following:

(a) whether the residential premises are structurally dependent on the affected residential premises;

(b) whether—

(i) the owner of the affected residential premises has agreed to surrender the lease on which the premises are located, or sell the premises, to the Territory under the buyback scheme; and

(ii) if subparagraph (i) applies—the lease has been surrendered or the contract for the sale of the affected residential premises has been completed;
(c) whether loose-fill asbestos insulation has been found in the residential premises or whether migration pathways are identified between the residential premises and the affected residential premises;

Examples—migration pathways

- a shared cavity wall that loose-fill asbestos insulation could have fallen into
- a roof space that is continuous with the affected residential premises
- a sub-floor that is continuous with the affected residential premises

(d) whether the safe, efficient or practical demolition of the affected residential premises will be adversely affected by a shared structure or the location of the residential premises;

(e) anything else the Minister considers relevant.

(3) In this section:

affected residential premises means residential premises that contain, or have contained, loose-fill asbestos insulation.

buyback scheme—see section 6 (4).

loose-fill asbestos insulation—see the Dangerous Substances Act 2004, section 47M.

residential premises means premises, or a part of premises, that are a class 1 or class 2 building.

10 Proposed contract etc to be available for inspection

(1) A seller of residential property (other than a unit in a retirement village) commits an offence if all the required documents are not available for inspection by a prospective buyer (or an agent for a prospective buyer) at all reasonable times when an offer to buy the property may be made to the seller.

Maximum penalty: 10 penalty units.
(2) Subsection (1) does not apply in relation to a failure by a seller to make all the required documents available for inspection by a prospective buyer if—

(a) the seller engaged a lawyer to prepare the proposed contract for the sale of the property; and

(b) the lawyer did not give the seller the required documents to which the failure relates; and

(c) the seller believed on reasonable grounds that he or she had received all the required documents; and

(d) the seller made all the required documents given to the seller by the lawyer available for inspection in accordance with subsection (1).

(3) An offence against this section is a strict liability offence.

10A Certain documents etc to be available—sale of unit in retirement village

(1) A seller of a unit in a retirement village commits an offence if all the initial required documents for the unit are not available for inspection by a prospective buyer (or an agent for a prospective buyer) at all reasonable times when an offer to buy the property may be made to the seller.

Maximum penalty: 10 penalty units.

(2) A seller of a unit in a retirement village must make the later required documents available for inspection by a prospective buyer not later than 14 days before the day the contract is made, unless the prospective buyer agrees otherwise.
(3) However, if a prospective buyer asks, in writing, to inspect a later required document earlier than required under subsection (2), the seller must make the document available for inspection by the later of—

(a) the day requested; and
(b) 14 days after the request is made.

(4) The seller of a unit in a retirement village commits an offence if the seller does not make a later required document available for inspection by a prospective buyer (or an agent of the prospective buyer) in accordance with subsection (2) or (3).

Maximum penalty: 10 penalty units.

(5) Subsections (1) and (4) do not apply in relation to a failure by a seller to make the initial required documents and later required documents (the relevant required documents) available for inspection by a prospective buyer if—

(a) the seller engaged a lawyer to prepare the proposed contract for the sale of the property; and
(b) the lawyer did not give the seller all the relevant required documents to which the failure relates; and
(c) the seller believed on reasonable grounds that the seller had received all the relevant required documents; and
(d) the seller made all the relevant required documents given to the seller by the lawyer available for inspection under subsection (1), (2) or (3).

(6) An offence against this section is a strict liability offence.
(7) In this section:

**initial required documents**, for a unit in a retirement village, means a copy of the following documents mentioned in section 9 (1):

(a) paragraphs (a) to (c);

(b) paragraph (e);

(c) paragraph (g) (i) (A) and (ii);

(d) paragraphs (i) and (j);

(e) any other document prescribed by regulation.

**later required documents**, for a unit in a retirement village, means a copy of—

(a) the following documents mentioned in section 9 (1):

   (i) paragraph (d);

   (ii) paragraph (f);

   (iii) paragraph (g) (iii);

   (iv) paragraph (h) (i), (ii) and (v); and

(b) the unit title certificate for the unit dated not earlier than 3 months before the day the contract for the sale of the unit is made; and

(c) for the sale of a class B unit in a retirement village—

   (i) a building and compliance inspection report from an inspection carried out not earlier than 3 months before the day the contract for the sale of the unit is made; and

   (ii) if the unit has been occupied—a pest inspection report from an inspection carried out not earlier than 3 months before the day the contract for the sale of the unit is made; and

(d) any other document prescribed by regulation.
11 Certain conditions to be included in contract

(1) A contract for the sale of residential property must include conditions to the following effect:

(a) except as disclosed in the contract—
   (i) the property is sold free of encumbrances other than the encumbrances shown on the certificate of title; and
   (ii) the buyer is entitled to vacant possession on completion of the contract;

(b) if, before completion of the contract, the buyer becomes aware of a breach of a condition mentioned in paragraph (a), the buyer may—
   (i) rescind the contract; or
   (ii) complete the contract and claim damages;

(c) except as disclosed in the contract, there are no unapproved structures;

(d) if, before completion of the contract, the buyer becomes aware of an unapproved structure that is not disclosed in the contract, the buyer may—
   (i) ask the seller to arrange for the structure to be approved before completion of the contract; and
   (ii) if the structure is not approved before completion—rescind the contract, or complete the contract and claim damages.

(e) the buyer may not make any requisitions on the title to the property;

(f) the seller warrants that, at the date the contract is made—
   (i) the seller will, at the time of completion, be able to complete the contract; and
(ii) the seller has no knowledge of any unsatisfied judgments, orders or writs affecting the property; and

(iii) the seller has no knowledge of any current or threatened claims, notices or proceedings that may lead to a judgment, order or writ affecting the property;

(g) the seller warrants that, at the date the contract is completed—

(i) the seller will be, or will be able to be, the registered proprietor of the territory lease relating to the property (if any); and

(ii) there are no unsatisfied judgments, orders or writs affecting the property; and

(iii) the seller has no knowledge of any current or threatened claims, notices or proceedings that may lead to a judgment, order or writ affecting the property;

(h) if, before completion of the contract, the buyer becomes aware of an error in the description of the property the buyer may—

(i) ask the seller to arrange for the error to be corrected before completion of the contract; and

(ii) if the error is not corrected before completion—

(A) for an error that is material—rescind the contract, or complete the contract and claim damages; and

(B) for an error that is not material—complete the contract and claim damages;

(i) the following required documents for the sale form part of the contract:

(ii) for the sale of a unit in a retirement village—the initial required documents and the later required documents mentioned in section 10A (7);
(ii) in any other case—the required documents mentioned in section 9 (1) (a) to (k).

(2) However, the conditions mentioned in subsection (1) (f) (ii) and (iii) and (g) (i), (ii) and (iii) are not required to be included in a contract if the property is being sold—

(a) by a mortgagee in possession of the property, or exercising a power of sale; or

(b) by a registered or official trustee, or the official receiver, under the Bankruptcy Act 1966 (Cwlth); or

(c) under a court order.

(3) If a contract for the sale of residential property is entered into and the contract does not include a condition required under subsection (1) to be included in the contract, the condition is taken to be included in the contract.

12 Cooling-off period

(1) There is a cooling-off period for every contract for the sale of residential property during which the buyer may exercise the right under section 14 to give a rescission notice.

(2) However, there is no cooling-off period for a contract for the sale of residential property if—

(a) the buyer is a corporation; or

(b) the property is sold by tender; or

(c) the property is sold by auction; or

(d) the contract is made on the same day as the property was offered for sale by auction but passed in, and the buyer was recorded in the bidders record at the auction as—

   (i) a bidder; or

   (ii) a person for whom a bidder was bidding; or
Section 13

(e) the buyer waives the cooling-off period under section 13.

(3) The cooling-off period begins when the contract is made and ends at 5pm on the 5th working day after the day the cooling-off period begins.

(4) The cooling-off period may be extended or shortened—

(a) by a provision in the contract; or

(b) by a separate written agreement between the parties before, at or after the time the contract is made (but before the end of the cooling-off period).

(5) However, a provision or agreement shortening the cooling-off period does not take effect until—

(a) the buyer receives legal advice from a lawyer in relation to the shortening of the cooling-off period; and

(b) the lawyer signs a certificate that complies with section 17 to that effect; and

(c) the buyer gives a copy of the certificate to the seller.

13 Buyer may waive cooling-off period

The buyer under a contract for sale of residential property may waive the cooling-off period for the contract if, before entering into the contract—

(a) the buyer receives legal advice from a lawyer in relation to the effect of the cooling-off period; and

(b) the lawyer signs a certificate that complies with section 17 to that effect; and

(c) the buyer gives a copy of the certificate to the seller.
14 Right to rescind during cooling-off period

(1) The buyer under a contract for the sale of residential property may give the seller a written notice (a rescission notice) to the effect that the buyer rescinds the contract.

*Note 1* If a form is approved under s 39 for a rescission notice, the form must be used.

*Note 2* For how documents may be served, see the Legislation Act, pt 19.5.

(2) The rescission notice may only be given during the cooling-off period, but is ineffective if given after completion of the contract.

(3) The rescission notice must be signed by the buyer or his or her lawyer.

(4) If the question whether a rescission notice has been given arises in a legal proceeding, the burden of proving the giving of the notice is on the buyer.

15 Consequences of rescission

(1) If a rescission notice is given for a contract for the sale of residential property in accordance with section 14, the contract is taken to be rescinded from the time it was entered into subject to the rights and obligations set out in subsections (2) to (7).

(2) The buyer forfeits 0.25% of the purchase price of the property to the seller.

(3) The amount forfeited may be recovered from any deposit paid under the contract.

(4) If the deposit is insufficient, the balance of the amount forfeited may be recovered from the buyer as a debt.

(5) The balance of the deposit remaining after deduction of any amount forfeited must be paid to the buyer.

(6) An amount payable to the buyer under subsection (5) may be recovered from the seller as a debt.
(7) The buyer and seller are not liable to pay any other amounts for damages, costs or expenses.

Note See the Duties Act 1999, s 50 in relation to any liability for duty payable in relation to the contract.

16 Effect on agent’s right to commission

An agent is not entitled to any commission or expenses from a seller in relation to a contract that is rescinded under—

(a) a condition mentioned in section 11 (Certain conditions to be included in contract); or

(b) section 14 (Right to rescind during cooling-off period).

17 Certificate

A certificate mentioned in section 12 (5) (Cooling-off period) or section 13 (Buyer may waive cooling-off period) complies with this section if it—

(a) is in writing; and

(b) is signed by a lawyer who is not—

(i) acting for the seller; or

(ii) a member or employee of a firm of which the lawyer acting for the seller is a member or employee; and

(c) indicates whether it is given for section 12 (5) or section 13; and

(d) states the names of the parties to the contract and details of the residential property the subject of the contract; and

(e) contains a statement to the effect that the lawyer explained to the buyer—

(i) the nature of the certificate; and

(ii) the effect of giving the certificate to the seller.
18 **Buyer to reimburse seller for cost of certain reports**

(1) On completion of a contract for the sale of residential property, the seller is entitled to reimbursement from the buyer for the cost of obtaining the following reports for the contract:

(a) a building and compliance inspection report required under section 9 (1) (h) (iii) or section 10A (or, if the seller obtained more than 1 report, the first report);

(b) a pest inspection report required under section 9 (1) (h) (iv) or section 10A (or, if the seller obtained more than 1 report, the first report).

(2) In this section:

*cost*, of a report, does not include any amount paid for an additional service in relation to the report.

**Example**

A seller pays an amount additional to the ordinary cost of obtaining an inspection report to obtain the report within a shorter than usual period. The buyer is not liable to reimburse the seller the additional amount.

19 **Compensation to buyer for false report etc**

(1) This section applies if—

(a) a person buys residential property under a contract; and

(b) a statement or report mentioned in section 9 (1) (h) (ii), (iii) or (iv) or in section 10A (7), definition of *later required documents*, paragraph (a) (iv), (c) (i) or (ii), is made available to the buyer; and

(c) the statement or report is false or misleading in a material particular or is otherwise prepared without the exercise of reasonable skill and care; and

(d) because of that, the buyer incurs loss or expense.
(2) The person who prepared the statement or report is liable to compensate the buyer for the loss or expense.
Part 3  

Energy efficiency ratings

20  

Definitions for pt 3

In this part:

energy efficiency rating means the energy efficiency rating contained in an energy efficiency rating statement.

energy efficiency rating statement—see the Construction Occupations (Licensing) Act 2004, section 123AC.

mobile home means a dwelling (whether or not on wheels) that can be transferred from place to place and re-erected.

premises means premises that may lawfully be used for residential purposes, but does not include any of the following:

(a) a caravan or mobile home;
(b) a hotel or motel;
(c) premises used for the purposes of a club;
(d) premises on the campus of an educational institution;
(e) a retirement village;
(f) an interest in a retirement village that is not—
   (i) a unit; or
   (ii) a lot in a community title scheme under the Community Title Act 2001;
(g) a nursing home or hostel for aged people or people with a disability that is conducted by an eligible organisation within the meaning of the Aged or Disabled Persons Care Act 1954 (Cwlth) or an approved provider within the meaning of the Aged Care Act 1997 (Cwlth);
Part 3  
Energy efficiency ratings

Section 22

(h) premises in relation to which approval has been given under the *Planning and Development Act 2007*, chapter 7 for a development involving the demolition of the premises;

(i) premises in relation to which a controlled activity order has been made under the *Planning and Development Act 2007*, part 11.3 directing the demolition of the premises;

(j) premises in relation to which a notice requiring that they be demolished has been given under the *Building Act 2004*, section 62;

(k) premises prescribed under the regulations.

22 Energy efficiency rating—advertising

(1) A person commits an offence if—

(a) the person publishes an advertisement for the sale of premises; and

(b) the advertisement does not contain a statement of the energy efficiency rating of the habitable part of the premises.

Maximum penalty: 5 penalty units.

(2) An offence against subsection (1) is a strict liability offence.

(3) A person commits an offence if—

(a) the person publishes an advertisement for the sale of premises; and

(b) the advertisement includes a statement of the energy efficiency rating of the habitable part of the premises; and

(c) the statement is false or misleading.

Maximum penalty: 5 penalty units.

(4) Subsection (3) (c) does not apply if the statement is not false or misleading in a material particular.
(5) An offence against subsection (3) is a strict liability offence.

23 Energy efficiency rating statement

(1) Before entering into a contract for the sale of premises, the seller must give the prospective buyer—

(a) a copy of an energy efficiency rating statement for the habitable part of the premises; or

(b) a copy of a new energy efficiency rating statement for the habitable part of the premises if—

(i) building work has been carried out on the premises that affects the energy efficiency rating of the habitable part of the premises; and

(ii) before that building work was carried out, an energy efficiency rating statement had been prepared for the habitable part of the premises.

(2) On receiving a copy of an energy efficiency rating statement under subsection (1), a prospective buyer must certify in writing that he or she has received it.

(3) If the seller fails to comply with subsection (1), the seller is liable to pay to the buyer an amount equal to 0.5% of the purchase price of the premises.

(4) The seller is taken to have complied with subsection (1) if an energy efficiency rating statement under subsection (1) (a) or (b) and the certificate under subsection (2) form part of the contract for sale.

(5) This section does not apply to a contract for the sale of residential property mentioned in section 6 (3) (Application of pt 2).
(6) In this section:

building work—see the Building Act 2004, section 6.

energy efficiency rating statement means an energy efficiency rating statement that is not false or misleading in a material particular.
Part 4 Public auctions of residential property

24 Definitions for pt 4

In this part:

bidder number—see section 25 (2) (e).

bidders record—see section 25 (1).

proof of identity means—

(a) an Australian driver licence; or

(b) an Australian passport; or

(c) another proof of identity prescribed under the regulations.

public auction means an auction that has been publicly advertised.

residential property—see section 8.

seller, of residential property—see section 7.

25 Bidders record

(1) Before residential property is offered for sale at a public auction, the seller’s agent must make a record (a bidders record) of the people who can bid at the auction.

(2) The bidders record must contain the following information for each person who can bid at the auction:

(a) the person’s name and address;

(b) the details prescribed under the regulations about the proof of identity for the person sighted by the agent;

(c) whether the person is bidding for himself or herself or for someone else;
(d) if the person is bidding for someone else (the principal)—the name and address of the principal; and

(e) an identifying number (the bidder number) given to the person for the auction by the agent;

(f) the other information (if any) prescribed under the regulations.

(3) The agent must keep the bidders record for 3 years.

(4) The regulations may make provision in relation to bidders records, including—

(a) entitling a seller of residential property to inspect the bidders record for the sale; and

(b) how a bidders record is to be made and kept.

26 Bidder’s name and address to be established by proof of identity

(1) An agent commits an offence if the agent—

(a) enters a person’s name and address in the bidders record for an auction as a person who is bidding for himself or herself; and

(b) has not sighted proof of identity for the person.

Maximum penalty: 50 penalty units.

(2) An agent commits an offence if the agent—

(a) enters a person’s name and address in the bidders record for an auction as a person (the principal) for whom someone else is bidding; and

(b) has not sighted a written authority for the other person to bid for the principal that states the principal’s name and address.

Maximum penalty: 50 penalty units.

(3) An offence against this section is a strict liability offence.
(4) An agent must not enter any details of a person in a bidders record if the agent knows, or is reckless about whether, the details are false.

Maximum penalty: 50 penalty units.

(5) Subsection (4) does not apply if the details are not false in a material particular.

27 Confidentiality of bidders record

(1) An agent who makes a bidders record commits an offence if the agent—

   (a) discloses information contained in the bidders record; or

   (b) uses the bidders record, or information contained in it, for a purpose not related to the auction.

Maximum penalty: 50 penalty units.

(2) Subsection (1) (a) does not apply to a disclosure that is authorised or required under this Act or another Territory law.

(3) An offence against this section is a strict liability offence.

28 Bids only to be taken from recorded bidders

(1) The auctioneer at a sale of residential property by public auction commits an offence if the auctioneer—

   (a) takes a bid from a person who is not displaying the person’s bidder number for the auction; or

   (b) takes a bid from a person and does not audibly acknowledge the person’s bidder number for the auction when taking the bid.

Maximum penalty: 50 penalty units.

(2) An offence against this section is a strict liability offence.

(3) An auctioneer who refuses to take a bid from a person because of this section does not incur a liability to anyone because of the refusal.
(4) The taking of a bid in contravention of this section does not affect the validity of the bid (or its taking or acceptance) and the bid (and its taking or acceptance) are as valid for all purposes as if this section had not been enacted.

29 Dummy bidding prohibited

(1) A seller of residential property must not—
   (a) make a bid at a public auction of the property; or
   (b) arrange for someone else to make a bid for the seller at a public auction of the property.

Maximum penalty: 100 penalty units.

(2) A person must not make a bid for the seller of residential property at a public auction of the property.

Maximum penalty: 100 penalty units.

(3) An offence against this section is a strict liability offence.

(4) Subsections (1) and (2) do not apply to a bid made in accordance with section 30.

(5) For subsection (2)—
   (a) a bid may be found to have been made for a seller even though it was not made at the request of, or with the knowledge of, the seller; and
   (b) evidence that, in making a bid, the bidder intended to benefit the seller is evidence that the bidder made the bid for the seller.

(6) It does not matter that a person making a bid in contravention of this section is not in the ACT or Australia when the bid is made.
30  **Permissible seller bid**

(1) The auctioneer of residential property at a public auction may make 1 bid for the seller if—

(a) the conditions of the auction permit the making of the bid; and

(b) before bidding begins, the auctioneer orally declares at the auction that the conditions permit the making of the bid; and

(c) immediately before or when making the bid, the auctioneer states audibly to the bidders that the bid is being made for the seller (for example, by stating ‘seller bid’).

(2) It is not sufficient compliance with the requirement under subsection (1) (c) to identify a bid as a seller bid if the auctioneer only identifies the seller by name without stating that the person named is the seller.

31  **Offences by auctioneers about bids**

(1) The auctioneer of residential property at a public auction must not accept a bid at the auction if the auctioneer knows that the bid was made by or for the seller of the property.

Maximum penalty: 100 penalty units.

(2) The auctioneer of residential property at a public auction must not acknowledge the making of a bid at the auction if no bid was made.

Maximum penalty: 100 penalty units.

(3) An offence against subsection (2) is a strict liability offence.

31A  **Standard auction conditions**

A public auction of residential property must be conducted in accordance with the standard auction conditions prescribed under the regulations.
32  **Auction conditions to be available before auction begins**

(1) The auctioneer of residential property at a public auction commits an offence if—

   (a) the auctioneer begins the auction; and

   (b) a copy of the conditions of the auction have not been displayed at the place of the auction for at least 30 minutes before the auction begins.

   Maximum penalty: 50 penalty units.

(2) An offence against this section is a strict liability offence.

(3) In this section:

   *conditions*, of an auction, means—

   (a) the standard auction conditions prescribed under section 31A; and

   (b) any other conditions (not inconsistent with the standard auction conditions) decided by the seller for the auction.

33  **Last seller bids must be identified if property passed in**

(1) This section applies if—

   (a) a public auction of residential property is held at which the property is not sold; and

   (b) the last bid made before the auction stopped was a bid made by the auctioneer of the property for the seller of the property.

(2) In marketing the residential property, the seller or an agent must not state the amount of the last bid without also stating that it was a bid made for the seller of the property.

   Maximum penalty: 100 penalty units.
(3) A person who tells someone else the amount of the last bid to enable the amount to be published must also tell the other person that the bid was made for the seller of the property.

Maximum penalty: 50 penalty units.

(4) A publisher of property auction sales results must not publish the fact that the residential property was passed in for the amount of the last bid without also stating that the bid was made for the seller of the property.

Maximum penalty: 50 penalty units.

(5) An offence against this section is a strict liability offence.

(6) For subsection (2), a statement is made in marketing property if—

(a) it is made in an advertisement about the property published by the seller or an agent; or

(b) it is made (whether orally or in writing) to a prospective buyer of the property.

(7) Subsections (2) and (4) do not apply if the person making the statement or publishing the amount—

(a) was not present at the auction; and

(b) relied on a statement made by a person who purported to know what happened at the auction.

(8) It is sufficient compliance with subsections (2) and (4) if the amount is described as a ‘seller bid’. 
Disruption of auction prohibited

(1) This section applies to—

(a) a person intending to make a bid at a public auction of residential property; and

(b) a person acting for someone intending to make a bid at a public auction of residential property.

(2) The person commits an offence if the person intentionally prevents someone else from bidding at the auction.

Maximum penalty: 50 penalty units.
Part 5  Miscellaneous

35  Service on lawyer
Any document that is authorised or required under this Act to be served on a person (whether the word ‘serve’, ‘give’ or ‘tell’ or any other word is used) may be served on the person’s lawyer.

Note  For how documents may be served, see the Legislation Act, pt 19.5.

36  Operation of Act cannot be excluded etc
(1) A provision of a contract for the sale of residential property, or any other agreement or arrangement, is void if it would, apart from this subsection, have the effect of excluding, changing or restricting the operation of this Act.

(2) This Act does not affect any right or remedy available otherwise than under this Act.

37  Making false or misleading statements
(1) A person commits an offence if—
(a) the person makes a statement in a relevant document; and
(b) the person does so knowing that the statement—
   (i) is false or misleading; or
   (ii) omits anything without which the statement is misleading.

Maximum penalty: 100 penalty units.

(2) Subsection (1) (b) (i) does not apply if the statement is not false or misleading in a material particular.

(3) Subsection (1) (b) (ii) does not apply if the omission does not make the statement misleading in a material particular.
(4) A person commits an offence if—
   (a) the person makes a statement in a relevant document; and
   (b) the person is reckless about whether the statement—
       (i) is false or misleading; or
       (ii) omits anything without which the statement is misleading.

Maximum penalty: 50 penalty units.

(5) Subsection (4) (b) (i) does not apply if the statement is not false or misleading in a material particular.

(6) Subsection (4) (b) (ii) does not apply if the omission does not make the statement misleading in a material particular.

(7) In this section:

   relevant document means—

   (a) an energy efficiency rating statement; or
   (b) a building and compliance inspection report; or
   (c) a pest inspection report.

38 Giving false or misleading documents

(1) A person commits an offence if—

   (a) the person gives a relevant document to someone else; and
   (b) the person does so knowing that the relevant document—
       (i) is false or misleading; or
       (ii) omits anything without which the document is misleading.

Maximum penalty: 100 penalty units.

(2) Subsection (1) (b) (i) does not apply if the document is not false or misleading in a material particular.
(3) Subsection (1) (b) (ii) does not apply if the omission does not make the document misleading in a material particular.

(4) Subsection (1) does not apply to a person who gives a document if the document is accompanied by a signed statement—
   (a) stating that the document is, to the signing person’s knowledge, false or misleading in a material particular; and
   (b) setting out, or referring to, the material particular in which the document is, to the signing person’s knowledge, false or misleading.

(5) The statement under subsection (4) must be signed by—
   (a) the person; or
   (b) if the person who produces the document is a corporation—by an executive officer of the corporation.

(6) In this section:

   relevant document—see section 37.

39 Approved forms

(1) The Minister may approve forms for this Act.

(2) If the Minister approves a form for a particular purpose, the approved form must be used for that purpose.

   Note For other provisions about forms, see the Legislation Act, s 255.

(3) An approved form is a notifiable instrument.

   Note A notifiable instrument must be notified under the Legislation Act.
Section 40

40 Regulation-making power

(1) The Executive may make regulations for this Act.

Note Regulations must be notified, and presented to the Legislative Assembly, under the Legislation Act.

(2) The regulations may create offences for contraventions of the regulations and fix maximum penalties of no more than 10 penalty units for offences against the regulations.

(3) The regulations may incorporate a law or instrument, or a provision of a law or instrument, as in force from time to time.

(4) In this section:

incorporate includes apply and adopt.
Dictionary
(see s 3)

Note 1 The Legislation Act contains definitions and other provisions relevant to this Act.

Note 2 For example, the Legislation Act, dict, pt 1, defines the following terms:
- Australian driver licence
- corporation
- domestic partner (see s 169 (1))
- lawyer
- territory lease.

agent means—
(a) a person who holds a licence under the Agents Act 2003 as a real estate agent; or
(b) a person registered under that Act as a real estate salesperson.

bidder number, for part 4 (Public auctions of residential property)—see section 25 (2) (e).

bidders record—see section 25 (1).

building and compliance inspection report means a building and compliance inspection report prescribed by regulation.

building conveyancing inquiry documents, for part 2 (Sale of residential property)—see section 7.

class A unit, for part 2 (Sale of residential property)—see section 7.

class B unit, for part 2 (Sale of residential property)—see section 7.

developer’s holding lease—see section 8 (2) (e).

eligible impacted property, for part 2 (Sale of residential property)—see section 9A (1).

eligible impacted property buyback program, for part 2 (Sale of residential property)—see section 9A (1).
encumbrance, for part 2 (Sale of residential property)—see section 7.

energy efficiency rating, for part 3 (Energy efficiency ratings)—see section 20.

energy efficiency rating statement, for part 3 (Energy efficiency ratings)—see the Construction Occupations (Licensing) Act 2004, section 123AC.

family member, of a person, means—
(a) the person’s domestic partner; or
(b) the person’s parent or child; or
(c) the person’s brother, sister, half-brother or half-sister; or
(d) the parent or child of the person’s domestic partner.

lease conveyancing inquiry documents, for part 2 (Sale of residential property)—see section 7.

mobile home, for part 3 (Energy efficiency ratings)—see section 20.

pest inspection report means a pest inspection report prescribed by regulation.

premises, for part 3 (Energy efficiency ratings)—see section 20.

proof of identity, for part 4 (Public auctions of residential property)—see section 24.

prospective buyer, for part 2 (Sale of residential property)—see section 7.

public auction, for part 4 (Public auctions of residential property)—see section 24.
**publish**—something is published if it is—

(a) included in a newspaper, periodical publication or other publication; or

(b) publicly exhibited in, on, over or under a building, vehicle or place (whether or not a public place and whether on land or water), or in the air in view of people on a street or in a public place; or

(c) contained in a document given to someone or left on premises where someone lives or works; or

(d) broadcast by radio or television; or

(e) electronically disseminated in another way (for example by inclusion on a web site).

**related person**—see the **Duties Act 1999**, dictionary.

**required documents**, for part 2 (Sale of residential property)—see section 9.

**rescission notice**, for part 2 (Sale of residential property)—see section 7.

**residence**, for part 2 (Sale of residential property)—see section 7.

**residential property**—see section 8.

**retirement village**—see the **Retirement Villages Act 2012**, section 10.

**seller**, of residential property, for—

(a) part 2 (Sale of residential property)—see section 7; and

(b) part 4 (Public auctions of residential property)—see section 7.

**sublease**, for part 2 (Sale of residential property)—see the **Planning and Development Act 2007**, section 234.

**unapproved structure**, for part 2 (Sale of residential property)—see section 7.
unit, for part 2 (Sale of residential property)—see section 7.

unit title certificate, for a unit, means a certificate given under the Unit Titles (Management) Act 2011, section 119 (1).
Endnotes

1 About the endnotes

Amending and modifying laws are annotated in the legislation history and the amendment history. Current modifications are not included in the republished law but are set out in the endnotes.

Not all editorial amendments made under the Legislation Act 2001, part 11.3 are annotated in the amendment history. Full details of any amendments can be obtained from the Parliamentary Counsel’s Office.

Uncommenced amending laws are not included in the republished law. The details of these laws are underlined in the legislation history. Uncommenced expiries are underlined in the legislation history and amendment history.

If all the provisions of the law have been renumbered, a table of renumbered provisions gives details of previous and current numbering.

The endnotes also include a table of earlier republications.

2 Abbreviation key

A = Act
AF = Approved form
am = amended
amdt = amendment
AR = Assembly resolution
ch = chapter
CN = Commencement notice
def = definition
 DI = Disallowable instrument
dict = dictionary
disallowed = disallowed by the Legislative Assembly

div = division
exp = expires/expired
Gaz = gazette
hdg = heading
IA = Interpretation Act 1967
ins = inserted/added
LA = Legislation Act 2001
LR = legislation register
LRA = Legislation (Republication) Act 1996
mod = modified/modification

NI = Notifiable instrument
 o = order
om = omitted/repealed
ord = ordinance
orig = original
par = paragraph/subparagraph
pres = present
prev = previous
(prev...) = previously
pl = part
r = rule/subrule
reloc = relocated
renum = renumbered
R[X] = Republication No
RI = reissue
s = section/subsection
sch = schedule
sdiv = subdivision
SL = Subordinate law
sub = substituted

der = rule/subrule
underlining = whole or part not commenced or to be expired
3 Legislation history

Civil Law (Sale of Residential Property) Act 2003 A2003-40
notified LR 8 September 2003
s 1, s 2 commenced 8 September 2003 (LA s 75 (1))
remainder commenced 1 July 2004 (s 2)

as amended by

Construction Occupations Legislation Amendment Act 2004
A2004-13 sch 2 pt 2.3
notified LR 26 March 2004
s 1, s 2 commenced 26 March 2004 (LA s 75 (1))
sch 2 pt 2.3 commenced 1 September 2004 (s 2 and see Construction Occupations (Licensing) Act 2004 A2004-12, s 2 and CN2004-8)

Justice and Community Safety Legislation Amendment Act 2004 (No 2) A2004-32 pt 4
notified LR 29 June 2004
s 1, s 2 commenced 29 June 2004 (LA s 75 (1))
pt 4 commenced 1 July 2004 (s 2 (2))

Asbestos Legislation Amendment Act 2006 A2006-16 sch 1 pt 1.3 (as am by A2006-24 s 4)
notified LR 18 May 2006
s 1, s 2 commenced 18 May 2006 (LA s 75 (1))
sch 1 pt 1.3 commenced 1 July 2006 (s 2 (1) as am by A2006-24 s 4)

Asbestos Legislation Amendment Act 2006 (No 2) A2006-24
notified LR 18 May 2006
s 1, s 2 commenced 18 May 2006 (LA s 75 (1))
remainder commenced 19 May 2006 (s 2)

Note This Act only amends the Asbestos Legislation Amendment Act 2006 A2006-16.

Planning and Development (Consequential Amendments) Act 2007 A2007-25 sch 1 pt 1.5
notified LR 13 September 2007
s 1, s 2 commenced 13 September 2007 (LA s 75 (1))
sch 1 pt 1.5 commenced 31 March 2008 (s 2 and see Planning and Development Act 2007 A2007-24, s 2 and CN2008-1)
Justice and Community Safety Legislation Amendment Act 2008
A2008-7 sch 1 pt 1.4
notified LR 16 April 2008
s 1, s 2 commenced 16 April 2008 (LA s 75 (1))
sch 1 pt 1.4 commenced 7 May 2008 (s 2)

notified LR 12 August 2008
s 1, s 2 commenced 12 August 2008 (LA s 75 (1))
sch 3 pt 3.11 commenced 26 August 2008 (s 2)

Construction Occupations Legislation Amendment Act 2010 (No 2)
A2010-32 pt 3
notified LR 1 September 2010
s 1, s 2 commenced 1 September 2010 (LA s 75 (1))
s 3 commenced 18 February 2011 (LA s 75AA)
pt 3 commenced 1 March 2011 (s 2 and LA s 79)

Fair Trading (Australian Consumer Law) Amendment Act 2010
A2010-54 sch 3 pt 3.3
notified LR 16 December 2010
s 1, s 2 commenced 16 December 2010 (LA s 75 (1))
sch 3 pt 3.3 commenced 1 January 2011 (s 2 (1))

notified LR 22 February 2011
s 1, s 2 commenced 22 February 2011 (LA s 75 (1))
sch 3 pt 3.7 commenced 1 March 2011 (s 2)

Unit Titles (Management) Act 2011 A2011-41 sch 5 pt 5.3
notified LR 3 November 2011
s 1, s 2 commenced 3 November 2011 (LA s 75 (1))
sch 5 pt 5.3 commenced 30 March 2012 (s 2 and CN2012-6)

Justice and Community Safety Legislation Amendment Act 2013
A2013-7 sch 1 pt 1.3
notified LR 1 March 2013
s 1, s 2 commenced 1 March 2013 (LA s 75 (1))
sch 1 pt 1.3 commenced 4 March 2013 (s 2 and see Retirement Villages Act 2012 A2012-38, s 2 and LA s 79)
Endnotes

3 Legislation history

Dangerous Substances (Loose-fill Asbestos Eradication) Legislation Amendment Act 2015 A2015-6 sch 1 pt 1.1
notified LR 31 March 2015
s 1, s 2 commenced 31 March 2015 (LA s 75 (1))
sch 1 pt 1.1 commenced 17 April 2015 (s 2 and CN2015-6)

notified LR 5 November 2015
s 1, s 2 commenced 5 November 2015 (LA s 75 (1))
pt 5 commenced 13 November 2015 (s 2 (1) and CN2015-21)

Justice and Community Safety Legislation Amendment Act 2016 A2016-37 sch 1 pt 1.3
notified LR 22 June 2016
s 1, s 2 commenced 22 June 2016 (LA s 75 (1))
sch 1 pt 1.3 commenced 29 June 2016 (s 2)

Revenue Legislation Amendment Act 2017 A2017-1 sch 1 pt 1.1
notified LR 22 February 2017
s 1, s 2 commenced 22 February 2017 (LA s 75 (1))
sch 1 pt 1.1 commenced 18 September 2017 (s 2 (1) and CN2017-5)

Retirement Villages Legislation Amendment Act 2019 A2019-10 pt 2
notified LR 11 April 2019
s 1, s 2 commenced 11 April 2019 (LA s 75 (1))
pt 2 commenced 1 July 2019 (s 2 (1) and CN2019-11)
4 Amendment history

Commencement
s 2
om LA s 89 (4)

Application of pt 2
s 6
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### Earlier republications

Some earlier republications were not numbered. The number in column 1 refers to the publication order.

Since 12 September 2001 every authorised republication has been published in electronic pdf format on the ACT legislation register. A selection of authorised republications have also been published in printed format. These republications are marked with an asterisk (*) in column 1. Electronic and printed versions of an authorised republication are identical.

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6 Expired transitional or validating provisions

This Act may be affected by transitional or validating provisions that have expired. The expiry does not affect any continuing operation of the provisions (see Legislation Act 2001, s 88 (1)).

Expired provisions are removed from the republished law when the expiry takes effect and are listed in the amendment history using the abbreviation “exp” followed by the date of the expiry.

To find the expired provisions see the version of this Act before the expiry took effect. The ACT legislation register has point-in-time versions of this Act.

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